Financial Statements and Supplementary Financial Information

Years Ended June 30, 2024 and 2023



## **Financial Statements and Supplementary Financial Information**

Years Ended June 30, 2024 and 2023

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### **Independent Auditor's Report**

District Board Nicolet Area Technical College District Rhinelander, Wisconsin

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the accompanying financial statements of the business-type activities of Nicolet Area Technical College District (the "District"), as of and for the years ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Nicolet Area Technical College District as of June 30, 2024 and 2023, and respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Nicolet Area Technical College District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Nicolet Area Technical College District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Nicolet Area Technical College District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Nicolet Area Technical College District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the changes in the employer's total OPEB liability and related ratios - District OPEB plan, the schedules of the employer's proportionate share of the net pension liability (asset) and employer contributions - Wisconsin Retirement System, and the schedules of the employer's proportionate share of the net OPEB liability and employer contributions - Local Retiree Life Insurance Fund as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise Nicolet Area Technical College District's basic financial statements. The accompanying non-GAAP budgetary comparison schedules listed in the table of contents as supplementary financial information, as required by the Wisconsin Technical College System Board and the accompanying schedule of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and State of Wisconsin Single Audit Guidelines, issued by the Wisconsin Department of Administration, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Nicolet Area Technical College District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wipfli LLP

Eau Claire, Wisconsin December 31, 2024

refli LLP

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

Nicolet Area Technical College District's (the "District") Management's Discussion and Analysis (MD&A) of its financial condition provides an overview of financial activity, identifies changes in financial position, and assists the reader of these financial statements in focusing on noteworthy financial issues for the years ended June 30, 2024 and 2023.

The primary mission of the District is to provide education and training to residents of its District. To that end, financial resources are directed toward providing the personnel and equipment to accomplish that goal and net assets are accumulated only as required to ensure sufficient reserve funds are present to meet future operational needs. The MD&A provides summary level financial information. Therefore, it should be read in conjunction with the accompanying financial statements.

This annual report consists of a series of financial statements, prepared in accordance with accounting principles generally accepted in the United States, as stated in the Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments and Statement No. 35, Basic Financial Statements - and Management's Discussion and Analysis - for Public Colleges and Universities. These statements focus on the financial condition of the District, results of operations, and cash flows of the District as a whole.

#### Statements of Revenues, Expenses, and Changes in Net Position

The statements of revenues, expenses, and changes in net position present the revenues earned and expenses incurred during the year. Activities are classified as either operating or nonoperating activities. In general, a public college such as the District will report an overall operating deficit or loss, as the financial reporting model classifies state appropriations and property taxes as nonoperating revenues. The utilization of capital assets is reflected in the financial statements as depreciation, which amortizes the cost of an asset over its expected useful life.

The following is a condensed version of the statements of revenues, expenses, and changes in net position:

	2024	Increase (Decrease) %	2023	Increase (Decrease) %	Restated 2022
		(		(	
Operating revenues	\$ 6,387,009	5.2 % \$	6,072,163	-22.1 % \$	7,797,905
Operating expenses	(28,959,348)	3.7 %	(27,927,901)	6.7 %	(26,174,273)
Nonoperating revenues - Net	23,123,837	4.4 %	22,156,701	3.3 %	21,446,013
Capital grants and contributions	-	-100.0 %	24,439	-64.6 %	69,036
					_
Increase in net position	551,498	69.5 %	325,402	-89.6 %	3,138,681
Net position at beginning of year	56,666,172		56,340,770		53,202,089
Net position at end of year	\$ 57,217,670	\$	56,666,172	\$	56,340,770

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

Statements of Revenues, Expenses, and Changes in Net Position (Continued)

#### Fiscal Year 2024 Compared to 2023

Some of the most noteworthy results of operations are reflected below:

- Operating revenues are the charges for services offered by the District. During 2024, the District generated roughly \$6.4 million of operating revenues for services rendered. This is a increase of \$314,846 or 5.2% from prior year. Significant items and revenue sources are as follows:
  - Student program fees net of scholarships decreased \$195,895 (9.6%).
  - Federal grant revenue increased \$62,263 (2.8%).
  - State grant revenue increased \$202,756 (23%).
  - Business and industry contracts performed better than budgeted resulting in a revenue increase of \$84,700 (24.7%).
  - Enterprise revenue specifically the bookstore increased \$61,270 (26%).
  - Other revenues increased \$76,024 (52.5%).
- Operating expenses are costs related to offering the programs of the District.

Total costs related to doing business increased \$1,031,447 or 3.7%. Salaries and wages increased \$605,530 or 4.6% and fringe benefits decreased \$907,055 or 13.1%. Salaries and fringe benefits equal 68.2% of the total costs. The increase in salaries and wages can be attributed to efforts to ensure competitive compensation packages as a result of a recent wage study. The large decrease in fringe benefits can be attributed to the District's proportionate share of the Wisconsin Retirement System pension plan going from a net liability of \$3.6 million in the previous year to a net liability of \$0.94 million in the current year.

Supplies and minor equipment increased \$1,302,550 or 226.1%. The fiscal year 2024 budget reflected a year of internal investment and repair of infrastructure and equipment - much of which falls into the category of supplies and minor equipment.

- Net nonoperating revenues (expenses) are revenues and expenses not related directly to providing instruction. Net nonoperating revenues increased \$967,136 or 4.4%. The most important components of these revenues and expenses are:
  - Property tax revenues increased \$265,455 or 7.6% due to the decrease in the debt service levy and additional property tax relief aid received from the state.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### Statements of Revenues, Expenses, and Changes in Net Position (Continued)

- State operating appropriations increased \$110,569 or 0.6% due to the additional property tax relief aids paid to the District.
- Investment income increased \$730,440 due to a change in the District's cash management philosophy as well as banking institution interest rates.
- Net position at June 30, 2024, increased \$551,498 as a result of the changes mentioned above.

#### Fiscal Year 2023 Compared to 2022

Some of the most noteworthy results of operations are reflected below:

- Operating revenues are the charges for services offered by the District. During 2023, the District generated roughly \$6.1 million of operating revenues for services rendered. This is a decrease of \$1,725,742 or 22.1% from the prior year. Significant items and revenue sources are as follows:
  - The main reason for this decrease is due to the District spending the majority of its COVID-19 federal funding in the prior fiscal year.
- Operating expenses are costs related to offering the programs of the District.

Total costs related to doing business increased \$1,753,628 or 6.7%. Salaries and wages increased \$719,385 or 5.8% and fringe benefits increased \$2,025,483 or 41.3%. Salaries and fringe benefits equal 71.8% of the total costs. The large increase in fringe benefits can be attributed to the District's proportionate share of the Wisconsin Retirement System pension plan going from a net asset of \$5.6 million in the previous year to a net liability of \$3.6 million in the current year.

Supplies and minor equipment decreased \$290,695 or 33.5%. The decrease is the result of lessening pandemic purchases.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

Statements of Revenues, Expenses, and Changes in Net Position (Continued)

#### Fiscal Year 2023 Compared to 2022

- Net nonoperating revenues (expenses) are revenues and expenses not related directly to providing instruction. Net nonoperating revenues increased \$710,688 or 3.3%. The most important components of these revenues and expenses are:
  - Property tax revenues decreased \$270,190 or 7.2% due to the decrease in the debt service levy and additional property tax relief aid received from the state..
  - State operating appropriations increased \$451,448 or 2.6% due to the additional property tax relief aids paid to the District.
  - Investment income increased \$550,335 due to a change in the District's cash management philosophy as well as banking institutions.
- Net position at June 30, 2023, increased \$325,402 as a result of the changes mentioned above.

#### **Statements of Cash Flows**

The statements of cash flows present information related to cash inflows and outflows, summarized by operating, non-capital financing, capital and related financing, and investing activities. This statement is important in evaluating the District's ability to meet financial obligations as they mature.

The following schedule shows the major components of the statements of cash flows:

	2024	Increase (Decrease) %	2023	Increase (Decrease) %	Restated 2022
Net cash from operating activities	\$ (19,995,016)	4.7 % \$	(19,091,103)	9.4 % \$	(17,455,728)
Net cash from noncapital financing activities	21,659,068	- %	21,666,433	-1.2 %	21,925,309
Net cash from capital and related financing activities	(2,590,189)	-36.7 %	(4,092,295)	-7.2 %	(4,409,719)
Cash flows from investing activities	1,324,954	122.9 %	594,514	1,245.7 %	44,179
Net increase in cash and cash equivalents	\$ 398,817	\$	(922,451)	\$	104,041

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

**Statements of Cash Flows** (Continued)

#### Fiscal Year 2024 Compared to 2023

Specific items of interest related to the statements of cash flows include the following:

- The largest component of cash used in operating activities was payments to employees for salaries/wages. Payments decreased \$908,243 or 6.6%.
- Another significant component of cash used in operating activities was payments to suppliers for goods and services. This cash outflow increased \$2,628,264 or 26.6%.
- State and federal grants received increased \$615,885 or 22.1%.
- All property taxes received, \$3.6 million this year, are categorized as cash flows from noncapital financing activities (\$3.6 million in 2023 and \$4.2 million in 2022). Property tax collections increased \$52,720 or 1.5%. This is a direct result of the District's levy being lower in the current year due to reduced debt service requirements and the additional property tax relief aid received from the state. The other major item in this category is state appropriations, which accounted for approximately \$18.0 million of positive cash flow.
- The cash used in capital and related financing activities is primarily made up of two categories of cash flows: purchases of capital assets and capital related debt activity (note proceeds and principal and interest payments). Purchases of capital assets decreased \$1,545,293 and principal paid on capital debt increased \$55,482.
- Overall, the District's cash increased \$398,817 for the current fiscal period.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

**Statements of Cash Flows** (Continued)

#### Fiscal Year 2023 Compared to 2022

Specific items of interest related to the statements of cash flows include the following:

- The largest component of cash used in operating activities was payments to employees for salaries/wages. Payments increased \$1,486,924 or 12.1%.
- Another significant component of cash used in operating activities was payments to suppliers for goods and services. This cash outflow decreased \$1,096,598 or 10.0%.
- State and federal grants received decreased \$1,974,541 or 41.5% due to decreased COVID-19 funding in the current year.
- All property taxes received, \$3.6 million this year, are categorized as cash flows from noncapital financing activities (\$4.2 million in 2022 and \$5.8 million in 2021). Property tax collections decreased \$683,255 or 16.1%. This is a direct result of the District's levy being lower in the current year due to reduced debt service requirements and the additional property tax relief aid received from the state. The other major item in this category is state appropriations, which accounted for slightly under \$17.9 million of positive cash flow.
- The cash used in capital and related financing activities is primarily made up of two categories of cash flows: purchases of capital assets and capital related debt activity (note proceeds and principal and interest payments). Purchases of capital assets decreased \$442,979 and principal paid on capital debt increased \$66,580.
- Overall, the District's cash decreased \$922,451 for the current fiscal period.

## **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### **Statements of Net Position**

The statements of net position include all assets (items the District owns and amounts owed to the District by others) and liabilities (what the District owes to others and what has been collected from others before we have provided services) and deferred outflows and inflows as applicable. This statement is prepared under the accrual basis of accounting, whereby revenues and assets are recognized when the service is provided, and expenses and liabilities are recognized when others provide the service to the District - regardless of when cash is exchanged. Below are highlights of the components of the statements of net position:

		2024	Increase	2022	Increase	Restated
		2024	(Decrease) %	2023	(Decrease) %	2022
Assets:						
Cash and cash equivalents	\$	29,731,941	1.4 % \$	29,333,124	-3.0 % \$	30,255,575
Net capital assets	Ψ.	28,762,620	-0.9 %	29,023,209	6.1 %	27,365,431
Other assets		2,799,919	15.2 %	2,431,023	-68.8 %	7,790,923
Total assets		61,294,480	0.8 %	60,787,356	-7.1 %	65,411,929
Deferred outflows of resources		0.011.424	-36.6 %	14 217 000	20.0 %	11 040 420
Deferred outflows of resources		9,011,434	-30.0 %	14,217,888	20.0 %	11,849,420
Liabilities:						
Other liabilities		1,219,406	55.1 %	786,310	-4.1 %	820,211
Long-term liabilities		5,996,857	-34.3 %	9,126,833	38.8 %	6,575,247
Total liabilities		7,216,263	-27.2 %	9,913,143	34.0 %	7,395,458
Deferred inflows of resources		5,871,981	-30.3 %	8,425,929	-37.7 %	13,525,121
Net position:						
Net investment in capital assets		27,897,225	0.7 %	27,702,385	7.4 %	25,787,286
Restricted for pension benefits			%		-100.0 %	5,627,982
Restricted for debt service		4,647,566	5.2 %	4,419,599	4.0 %	4,251,243
Restricted for student activities		86,970	-8.5 %	95,002	10.1 %	86,324
Unrestricted		24,585,909	0.6 %	24,449,186	18.8 %	20,587,935
Total net nocition	¢	57 217 670	10% \$	56 666 172	06%\$	56 340 770
Total net position	\$	57,217,670	1.0 % \$	56,666,172	0.6 % \$	56,340,77

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### Statements of Net Position (Continued)

#### Fiscal Year 2024 Compared to 2023

Below are highlights of the components of the statements of net position:

#### Assets

- Cash and cash equivalents are broken down into current and restricted. In total they increased 1.4%. Current cash and cash equivalents increased \$395,846 and the restricted total increased \$2,971.
- Net capital assets totaled \$28,762,620. Capital assets were \$59,942,681 less \$31,180,061 of accumulated depreciation and amortization. Net capital assets decreased \$260,589 or 0.9%.
- Other assets include property tax receivables which increased \$132,375 or 13.5%, accounts and other receivables decreased \$41,090 or 3.6%, inventory increased \$3,014 or 2.9% and prepaid expenses increased \$274,597 or 137.5%.

#### Liabilities

- Total liabilities decreased \$2,696,880 or 27.2% for the fiscal year. The decrease was mainly due to the the District's proportionate share of the Wisconsin Retirement System Pension Plan liability of \$3.6 million last year reducing to a liability of \$0.94 million in 2024.
- Other liabilities are a result of timing as to when the District incurs and pays its liabilities. Other liabilities totaled \$1,219,406, an increase of \$433,096 or 55.1%.
- Long-term liabilities decreased \$3,129,976 or 34.3%. Notes payable (including unamortized premium) decreased \$408,367 or 33.5%.

#### Net Position

- Net position increased \$551,498 or 1.0%.
- Net Investment in capital assets increased \$194,840 or 0.7%.
- Restricted for pension benefits decreased \$0.
- Restricted for debt service increased \$227,967 or 5.2%.
- Restricted for student activities decreased by \$8,031 or 8.5%.
- Unrestricted net position of \$24,585,909 increased by \$136,723 or 0.6%.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### Statements of Net Position (Continued)

#### Fiscal Year 2023 Compared to 2022

Below are highlights of the components of the statements of net position:

#### Assets

- Cash and cash equivalents are broken down into current and restricted. In total they decreased 3.0%. Current cash and cash equivalents decreased \$924,429 and the restricted total increased \$1,978.
- Net capital assets totaled \$29,023,209. Capital assets were \$57,973,115 less \$28,949,906 of accumulated depreciation. Net capital assets increased \$1,657,778 or 6.1%.
- Other assets include property tax receivables which decreased \$80,360 or 7.3%, accounts and other receivables increased \$514,176 or 81.0%, inventory increased \$9,956 or 10.7% and prepaid expenses decreased \$175,690 or 46.8%.

#### Liabilities

- Total liabilities increased \$2,517,685 or 34.0% for the fiscal year. The increase was mainly due to the District's proportionate share of the Wisconsin Retirement System Pension Plan flipping to a liability of \$3.6 million in the current year.
- Other liabilities are a result of timing as to when the District incurs and pays its liabilities. Other liabilities totaled \$786,310 a decrease of \$33,901 or 4.1%.
- Long-term liabilities increased \$2,551,586 or 38.8%. Notes payable (including unamortized premium) decreased \$358,367 or 22.7%.

#### Net Position

- Net position increased \$325,402 or 0.6%.
- Net Investment in capital assets increased \$1,915,099 or 7.4%.
- Restricted for pension benefits decreased \$5,627,982.
- Restricted for debt service increased \$168,356 or 4.0%.
- Restricted for student activities increased \$8,678 or 10.1%.
- Unrestricted net position of \$24,449,186 increased by \$3,861,251 or 18.8%.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### **Capital Assets and Debt Administration**

The District's investment in capital assets as of June 30, 2024, amounts to \$28,762,620 (net of accumulated depreciation and amortization). These investments in capital assets include land and land improvements, buildings and improvements, moveable equipment, and right of use assets for leases and subscription based information technology arrangements. The District maintains a threshold level of a unit cost of \$5,000 or more for capitalization of capital assets.

At the end of the 2024 fiscal year, the District had total general obligation debt outstanding of \$800,000. The District maintained its solid rating of Aa1 by Moody's Investors Service and continues to meet all of its debt service requirements. Currently issued general obligation debt for equipment, building, and remodeling is repaid in five to ten year issues. The debt is secured by the full faith and credit of the unlimited taxing powers of the District. The current debt adequately replaces and expands the equipment and facility needs of the District. Additional information on the District's long-term debt can be found in the notes to the financial statements.

#### **Financial Position**

#### Fiscal Year 2024 Compared to 2023

Some of the major highlights for the District's financial position are as follows:

- Net position increase 1.0% to \$57,217,670.
- Cash and investments increased 1.4% to \$29,731,941.
- Non-current obligations of the District decreased 34.3% to \$5,996,857. This was mainly due to the District's proportionate share of the Wisconsin Retirement System Pension Plan liability of \$3.6 million last year reducing to a liability of \$0.94 million in 2024.

#### Fiscal Year 2023 Compared to 2022

Some of the major highlights for the District's financial position are as follows:

- Net position increased 0.6% to \$56,666,172.
- Cash and investments decreased 3.0% to \$29,333,124.
- Non-current obligations of the District increased 38.8% to \$9,126,833. This was mainly due to the District's proportionate share of the Wisconsin Retirement System Pension Plan flipping from a net asset position in the prior fiscal year to a net liability of approximately \$3.6 million in the current fiscal year.

The District has diversified sources of revenues consisting of: property taxes, state aid, student fees, federal and state grants, and other sources to meet the expenses of the District. The District has a diversity of revenues and higher-than-average tax base and lower-than-average mill rate in comparison to the other 15 technical colleges in Wisconsin.

### **Management's Discussion and Analysis**

June 30, 2024 and 2023

#### **Economic Factors**

The District is confident about its future for the following reasons:

- Property valuations affect the District's tax revenues and continue to remain strong.
- Consistently low mill rates currently in place at the District allow for future flexibility to address the needs
  of District residents. The College has one of the lowest mill rates among the 16 technical colleges in
  Wisconsin.

Despite the current strong position of the District, it should be kept in mind there are certain financial realities that must be addressed:

- Expenses are expected to continue to increase due to additional burdens placed on the College to meet student needs.
- Aging District facilities will require increased expenses for maintenance and upkeep.
- Inflationary increases nationwide are felt by the District. The cost of technology and healthcare insurance are but two examples of expanding costs felt throughout the country.

The long-term financial outlook for the District is solid. The current financial position of the District is positive. The tax base is strong and sufficient reserves are in place to meet unexpected contingencies. The District is poised to maintain this positive status into the future.

# **Basic Financial Statements**

## **Statements of Net Position**

June 30, 2024 and 2023

Assets and Deferred Outflows of Resources		2024	2023
Current assets:			
Cash and cash equivalents	\$	29,674,175 \$	29,278,329
Property taxes receivable	т	1,111,808	979,433
Accounts and other receivables, net		1,108,139	1,149,229
Inventories		105,611	102,597
Prepaid expenses		474,361	199,764
Total current assets		32,474,094	31,709,352
Noncurrent assets:			
Restricted cash and cash equivalents		57,766	54,795
Capital assets:			
Capital assets not being depreciated		214,500	3,133,894
Capital assets being depreciated		58,984,241	54,620,782
Less - Accumulated depreciation		(31,019,685)	(28,855,110)
Subscription right of use assets		601,314	75,813
Less - Accumulated amortization		(69,254)	(51,216)
Lease right of use assets		142,626	142,626
Less - Accumulated amortization		(91,122)	(43,580)
Total noncurrent assets		28,820,386	29,078,004
Total assets		61,294,480	60,787,356
Deferred outflows of resources:			
Related to pensions - WRS		7,956,504	12,906,241
Related to OPEB - District OPEB plan		646,293	877,224
Related to OPEB - LRLIF		408,637	434,423
		,	
Total deferred outflows of resources		9,011,434	14,217,888
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	70,305,914 \$	75,005,244

# **Statements of Net Position (Continued)**

June 30, 2024 and 2023

Liabilities, Deferred Inflows of Resources, and Net Position	2024	2023
Current liabilities:		
Accounts payable	\$ 438,776 \$	538,714
Accrued liabilities:		•
Payroll, payroll taxes, and insurance	619,872	35,045
Interest	4,000	6,000
Unearned revenue	156,758	206,551
Current portion of long-term obligations	467,008	464,126
Total current liabilities	1,686,414	1,250,436
Noncurrent liabilities:		
Notes payable	411,411	819,778
Compensated absences	331,514	83,120
Lease Liabilities	4,268	53,984
Net pension liability - WRS	941,775	3,578,20
Total OPEB liability - District OPEB plan	2,604,179	2,975,48
Net OPEB liability - LRLIF	1,184,765	1,072,49
Special termination benefits	51,937	79,63
Total noncurrent liabilities	5,529,849	8,662,70
Total liabilities	7,216,263	9,913,143
Deferred inflows of resources:		
Related to pensions - WRS	5,031,041	7,498,248
Related to OPEB - District OPEB plan	124,912	123,584
Related to OPEB - LRLIF	716,028	804,097
Total deferred inflows of resources	5,871,981	8,425,929
Net position:	27 227 227	07 700 0
Net investment in capital assets	27,897,225	27,702,38
Restricted for debt service	4,647,566	4,419,59
Restricted for student activities	86,970	95,002
Unrestricted	24,585,909	24,449,180
Total net position	 57,217,670	56,666,17
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	\$ 70,305,914 \$	75,005,244

See accompanying notes to financial statements.

## Statements of Revenues, Expenses, and Changes in Net Position

Years Ended June 30, 2024 and 2023

		2024	2023
Operating revenues:			
Student program fees, net of scholarship allowances of \$568,671 and \$597,619, respectively	\$	1,840,960	\$ 2,036,855
Student material fees, net of scholarship allowances of \$23,379 and \$24,156, respectively	*	105,429	97,133
Other student fees, net of scholarship allowances of \$23,070 and \$25,233, respectively		123,679	107,481
Federal grants		2,279,781	2,217,518
State grants		1,085,313	882,557
Business and industry contract revenues		427,588	342,888
Auxiliary enterprise revenues		303,282	242,778
Miscellaneous		220,977	144,953
Total operating revenues		6,387,009	6,072,163
Operating expenses:			
Instruction		12,238,485	12,176,130
Instructional resources		1,592,230	1,430,887
Student services		3,181,301	3,286,632
General institutional		6,248,066	5,458,965
Physical plant		2,065,928	2,100,752
Auxiliary enterprise services		376,866	364,900
Depreciation and amortization		2,296,546	2,161,289
Student aid		959,926	948,346
Total operating expenses		28,959,348	27,927,901
Operating loss		(22,572,339)	(21,855,738)
_ · _ ·			
Nonoperating revenues (expenses):			
Property taxes		3,748,329	3,482,874
State operating appropriations		18,041,977	17,931,408
CARES Act funding		1,137	171,791
Gain (loss) on disposal of capital assets		25,457	2,575
Investment income		1,324,954	594,514
Interest expense		(18,017)	(26,461)
Net nonoperating revenues (expenses)		23,123,837	22,156,701
Income before capital grants and contributions		551,498	300,963
Capital grants and contributions		-	24,439
Change in net position		551,498	325,402
Net position at beginning of year		56,666,172	56,340,770
Net position at end of year	\$	57,217,670	\$ 56,666,172

See accompanying notes to financial statements.

## **Statements of Cash Flows**

Years Ended June 30, 2024 and 2023

		2024	2023
Increase (decrease) in cash and cash equivalents:			
Cash flows from operating activities:			
Tuition and fees received	\$	1,125,937 \$	1,122,373
Federal and state grants received		3,400,259	2,784,374
Business, industry, and school district contract revenues received		356,936	352,212
Payments to employees		(12,904,331)	(13,812,574)
Payments to suppliers		(12,509,066)	(9,880,802)
Auxiliary enterprise revenues received		302,526	246,107
Other receipts		232,723	97,207
Net cash from operating activities		(19,995,016)	(19,091,103)
Cash flows from noncapital financing activities:			
Local property taxes received		3,615,954	3,563,234
State appropriations received		18,041,977	17,931,408
CARES Act funding received		1,137	171,791
Net cash from noncapital financing activities		21,659,068	21,666,433
Cash flows from capital and related financing activities:			
Grants and contributions received for capital assets		-	24,439
Proceeds from the sale of capital assets		34,250	5,711
Purchases of capital assets		(2,148,994)	(3,694,287)
Principal paid on capital debt		(447,062)	(391,580)
Interest paid on capital debt		(28,383)	(36,578)
Net cash from capital and related financing activities		(2,590,189)	(4,092,295)
Cash flows from investing activities - Investment income received		1,324,954	594,514
Net increase in cash and cash equivalents		398,817	(922,451)
Cash and cash equivalents at beginning of year		29,333,124	30,255,575
Cash and cash equivalents at end of year	\$	29,731,941 \$	29,333,124
Reconciliation of ending cash to the statement of net position:			
Cash and cash equivalents	\$	29,674,175 \$	29,278,329
Restricted cash and cash equivalents	ڔ	57,766	54,795
·		37,700	34,733
Cash and cash equivalents at end of year	\$	29,731,941 \$	29,333,124

# **Statements of Cash Flows** (Continued)

Years Ended June 30, 2024 and 2023

		2024	2023
Reconciliation of operating loss to net cash from operating activities:		(00 570 000) A	(24 055 720)
Operating loss	\$	(22,572,339) \$	(21,855,738)
Adjustments to reconcile operating loss to net cash			
from operating activities:			
Depreciation and amortization		2,296,546	2,161,289
Changes in assets and liabilities:			
Accounts and other receivables		41,090	(514,176)
Inventories		(3,014)	(9,956)
Prepaid expenses		(274,597)	175,690
Accounts payable		4,306	291,176
Accrued expenses		833,221	(299,150)
Unearned revenue		(49,793)	(7,368)
Net pension changes (including deferred outflows and inflows)		(153,896)	1,024,949
Postemployment benefit changes (including deferred outflows and inflows)		(116,540)	(57,819)
Total adjustments		2,577,323	2,764,635
Net cash from operating activities	Ş	(19,995,016) \$	(19,091,103)
Noncash capital and related financing activities:			
Capital asset additions in accounts payable	\$	0 \$	104,244
Leased assets funded by lease obligations	7	0	142,626

See accompanying notes to financial statements.

### **Notes to Financial Statements**

### **Note 1: Summary of Significant Accounting Policies**

#### Introduction

The financial statements of Nicolet Area Technical College District (the "District") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to public colleges and universities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

#### **Reporting Entity**

The District was organized in 1967 under state legislation. The District is fully accredited by the Higher Learning Commission of the North Central Association. The geographic area of the District is comprised of all or part of six counties.

The District, governed by a nine-member Board appointed by Board chairpersons of counties within the service area, operates a public community college offering one and two year degrees, liberal arts studies, and a comprehensive adult education program. As the District's governing authority, the Board's powers include:

- Authority to borrow money and levy taxes;
- · Budgeting authority; and
- Authority over other fiscal and general management of the District which includes, but is not limited to, the
  authority to execute contracts, to exercise control over facilities and properties, to determine the outcome or
  disposition of matters affecting the recipients of the services provided, and to approve the hiring or retention of key
  management personnel who implement Board policy and directives.

This report includes all of the funds of the District. The reporting entity for the District consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; or (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. This report does not contain any component units.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Reporting Entity** (Continued)

Nicolet College Foundation, Inc. (the "Foundation") is a not-for-profit organization whose purpose is to solicit, hold, manage, invest, and expend endowment funds and other gifts, grants, and bequests exclusively for the benefit of the District and its students. The Foundation is managed by an independent Board of Directors and is not financially accountable to the District. The financial resources of the Foundation are not significant to the District as a whole, and accordingly, financial information related to the Foundation is not included in these financial statements.

#### **Measurement Focus and Basis of Accounting**

The District's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, assets, and liabilities resulting from exchange and exchange-type transactions are recognized when the exchange takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

Operating revenues and expenses generally include all fiscal transactions directly related to instructional and auxiliary enterprise activities plus administration, operation, and maintenance of capital assets and depreciation on capital assets. Included in nonoperating revenues are property taxes, State appropriations, investment income, and revenues for capital construction projects. Interest on debt is a nonoperating expense. All significant inter-district transactions have been eliminated.

#### **Use of Estimates**

The preparation of the accompanying financial statements in conformity with accounting principles generally accepted in the United States requires management to make certain estimates and assumptions that affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### Cash, Cash Equivalents, and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State Statutes permit the District to invest available cash balances in time deposits (maturing in not more than three years) of authorized depositories, U.S. Treasury obligations, U.S. government agency issues, municipal obligations within Wisconsin, high-grade commercial paper which matures in less than seven years, and the local government pooled investment fund administered by the State of Wisconsin investment board.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### Cash, Cash Equivalents, and Investments (Continued)

All investments are stated at fair value, except for the District's investment in the Wisconsin Investment Series Cooperative, which is reported at amortized cost. Investment income includes changes in fair value of investments, interest, and realized gains and losses.

#### **Receivables**

All accounts receivable are reported net of any anticipated losses due to uncollectible accounts. The collectibility of accounts are evaluated closely at the close of each fiscal year and the allowance for uncollectible accounts is adjusted to a level which, in management's judgment, is adequate to absorb potential losses inherent in the receivable portfolio.

#### **Inventories and Prepaid Expenses**

Inventories of books and supplies are valued at the lower of cost, using the first-in/first-out (FIFO) method or market. Instructional and administrative inventories are accounted for as expenses when purchased as there are no material amounts on hand at year-end. Prepaid expenses represent payments made by the District for which benefits extend beyond June 30.

#### **Capital Assets**

Capital assets are recorded at historical cost or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a threshold level of a unit cost of \$5,000 or more for capitalizing capital assets.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for site improvements and buildings and 5 to 15 years for furniture and equipment.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's useful life are not capitalized.

Capital assets are reviewed for impairment when events or changes in circumstances suggest that the service utility of the capital asset may have significantly and unexpectedly declined. Capital assets are considered impaired if both the decline in service utility of the capital asset is large in magnitude and the event or change in circumstance is outside the normal life cycle of the capital asset. Such events or changes in circumstances that may be indicative of impairment include evidence of physical damage, enactment or approval of laws or regulations or other changes in environmental factors, technological changes or evidence of obsolescence, changes in the manner or duration of use of a capital asset, and construction stoppage. The determination of the impairment loss is dependent upon the event or circumstance in which the impairment occurred. Impairment losses, if any, are recorded in the statements of revenues, expenses, and changes in net position. There were no impairment losses recorded in the years ended June 30, 2024 and 2023.

Capital assets not being depreciated include land and construction in progress.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Long-Term Obligations**

Long-term debt and long-term obligations are reported as liabilities in the financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

Paid Time Off - District employees are granted paid time off in varying amounts, based on length of service. Employees may carry over up to ten days to use in the following calendar year. Any balance beyond ten days will be forfeited. Employees leaving the District for any reason are entitled to payment for all earned paid time off with proper resignation/retirement notice. Unearned paid time off that has been used will be deducted from an employee's final pay. Liabilities for paid time off and salary related payments, including social security taxes, are recorded when incurred.

Sick Leave - The District provides ten (10) days of sick leave per calendar year. The accumulated sick leave does not vest, therefore no liability has been accrued.

Wisconsin Retirement System (WRS) Pension - The fiduciary net position of the WRS has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net pension liability (asset)
- Deferred outflows of resources and deferred inflows of resources related to pensions
- Pension expense (revenue)

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits (District Plan) - For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the District OPEB plan, and additions to/deductions from District fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, the District recognizes benefit payments when due and payable in accordance with the benefit term. Investments are reported at fair value.

Postemployment Benefits Local Retiree Life Insurance Fund (LRLIF) - The fiduciary net position of the LRLIF has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the following:

- Net OPEB liability
- Deferred outflows of resources and deferred inflows of resources related to OPEB
- OPEB expense (revenue)

### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts (Continued)

Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Special Termination Benefits - The District has also offered additional funding of insurance costs as an incentive to encourage early retirement in prior years. The remaining balance of this incentive is recognized as a long-term liability in the statements of net position.

#### **Restricted Assets**

Restricted assets are cash, cash equivalents, the WRS net pension asset, and investments whose use is limited by legal requirements such as bond indenture or investment in an irrevocable trust.

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Unspent portions of capital-related debt proceeds are not included in this category. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position consists of the remaining amounts that do not meet the definition of the two preceding categories.

When both restricted and unrestricted resources are available for use it is the District's policy to use externally restricted resources first.

#### **Property Tax Levy**

Under Wisconsin law, personal property taxes and first installment real estate taxes are collected by city, town, and village treasurers or clerks who then make proportional settlement with the District and taxing entities treasurers for those taxes collected on their behalf. Second installment real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the taxing entities before retaining any for county purposes.

The aggregate District tax levy is apportioned and certified by November 6 of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full by two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District may be paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Property Tax Levy (Continued)**

Under Section 38.16 of the Wisconsin Statutes, the District Board may levy a tax not to exceed the prior year's levy by the District's inflation factor, which is equal to the percentage change in the District's equalized value from the prior year due to net new construction, for the purposes of making capital improvements, acquiring equipment, operating, and maintaining schools. The limitation is not applicable to taxes levied for the purpose of paying principal and interest on general obligation notes payable issued by the District. For the years ended June 30, 2024 and 2023, the District levied at the following mill rate:

	2024	2023
Operating purposes	\$ 0.13520 \$	0.15350
Debt service requirements	0.01850	0.01940
Totals	\$ 0.15370 \$	0.17290

#### **State and Federal Revenues**

State general and categorical aids are recognized as revenues in the entitlement year. Federal and state aids for reimbursable programs are recognized as revenues in the year related program expenditures are incurred or eligibility requirements are met. Aids received prior to meeting revenue recognition criteria are recorded as unearned revenue.

#### **Tuition and Fees**

Student tuition and fees are recorded, net of scholarships, as revenues in the period in which the related activity or instruction takes place. Tuition and fees for the summer semester are prorated on the basis of student class days occurring before and after June 30.

#### Scholarship Allowances and Student Financial Aid

Financial aid to students is reported in the basic financial statements under the alternative method, as prescribed by the National Association of College and University Business Officers (NACUBO). Certain student financial aid (loans, funds provided to students as awarded by third parties, and Federal direct loans) is accounted for as third-party payments (credited to the student's account as if the student made the payment). All other aid is reflected in the financial statements as operating expenses or scholarship allowances, which reduce revenue. Scholarship allowances represent the amount of aid applied directly to the student's account. The amount reported as operating expenses represents the portion of aid that was provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition. Under the alternative method, these amounts are computed on a total District basis by allocating the cash payments to students, excluding payments for services, on the ratio of all aid to the aid not considered to be third-party aid.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Classification of Revenues and Expenses**

The District has classified its revenues and expenses as either operating or nonoperating according to the following criteria:

Operating revenues/expenses - Operating revenues and expenses include activities that have the characteristics of exchange transactions to provide goods or services related to the District's principal ongoing operations. Operating revenues include 1) student tuition and fees, net of scholarship allowance, 2) sales and services provided by auxiliary enterprise, and 3) most federal, state, and local grants and contracts that are essentially the same as contracts for services that finance programs of the District. Operating expenses include the cost of providing educational services, student aid, administrative expenses, and depreciation on capital assets.

Nonoperating revenues/expenses - Nonoperating revenues and expenses include activities that have the characteristics of nonexchange transactions. Nonoperating revenues include gifts and contributions and other revenue sources such as state appropriations, the local property tax levy, investment income, and any grants and contracts not classified as operating revenue or restricted by the grantor to be used exclusively for capital programs. Nonoperating expenses include interest on long-term obligation and losses on the disposal of capital assets.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statements of net position will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports deferred outflows of resources related to the District's OPEB plan, the Local Retiree Life Insurance Fund (LRLIF), and the Wisconsin Retirement System (WRS). The deferred outflows of resources related to the District OPEB plan represent District contributions to the plan subsequent to the measurement date of the total OPEB liability as well as changes in assumptions. The deferred outflows of resources related to the LRLIF and WRS represent its proportionate shares of collective deferred outflows of resources of the plans and District contributions to the plans subsequent to the measurement date of the collective net pension and OPEB liabilities (assets).

In addition to liabilities, the statements of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents the acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District reports deferred inflows of resources related to the District's OPEB plan, LRLIF, and WRS. The deferred inflows related to LRLIF and WRS represent its proportionate shares of the collective deferred inflows of resources of the plans. The District reports deferred inflows of resources related to the District OPEB plan for changes in assumptions and the net difference between expected and actual experience.

#### **Subscription Based Information Technology Arrangements**

The District is a party to multiple noncancelable subscription based information technology arrangements (SBITAs). If the contract provides the District the right to use the present service capacity and the right to direct the use of the identified asset, it is considered to be or contain a SBITA. Subscription-based assets and liabilities are recognized at the agreement commencement date based on the present value of the future payments over the expected contract term. The SBITA asset is also adjusted for any prepayments made and capitalizable initial implementation costs as incurred.

#### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### Subscription Based Information Technology Arrangements (Continued)

The SBITA liability is initially and subsequently recognized based on the present value of its future payments. Variable payments are included in the present value when the underlying rate or index is fixed and predictable for the life of the lease. Variable costs that depend on an unpredictable index are accounted for as expenses as they are incurred. Increases (decreases) to variable payments due to subsequent changes in an index or rate are recorded as an adjustment to expense in the period in which they are incurred.

The discount rate used is the implicit rate in the SBITA contract, if it is readily determinable, or the District's incremental borrowing rate.

For all underlying classes of assets, the District does not recognize SBITA assets and liabilities for short-term agreements that have a contract term of 12 months or less at contract commencement. Contracts containing termination clauses in which either party may terminate without cause and the notice period is less than 12 months are deemed short-term agreements with costs included in expense.

#### **Recently Adopted Accounting Pronouncement**

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also addresses corrections of errors in previously issued financial statements. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. The District implemented this guidance as of July 1, 2023. The implementation of this guidance did not affect beginning net position for the year ended June 30, 2024.

#### Note 2: Cash and Investments

The District's cash and cash equivalents consisted of the following at June 30:

		2024	2023
WISC Investment Series	\$	57,766 \$	54,795
Cash deposits with financial institutions carrying amount		29,668,431	29,274,835
Petty cash		5,744	3,494
Total cash and cash equivalents	\$	29,731,941 \$	29,333,124
Cash and cash equivalents are classified on June 30:			
		2024	2023
Restricted - Capital projects	<u> </u>	-	<b>2023</b> 54,795
Restricted - Capital projects Unrestricted	\$	57,766 \$ 29,674,175	

#### **Notes to Financial Statements**

### Note 2: Cash and Investments (Continued)

#### **Deposits**

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2024, \$28,570,659 of the District's bank balance of \$30,070,689 was subject to custodial credit risk as uninsured, however, this balance was collateralized with securities held by the pledging financial institution's agent in an account titled in the District's name.

#### Investments

Interest Rate Risk - Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. State Statutes limit the maturity of commercial paper and corporate bonds to not more than seven years. The Wisconsin Investment Series Cooperative (WISC) weighted average maturity is less than 120 days.

Credit Risk - Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. State Statutes limit investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. Ratings are not required, or available, for the Wisconsin Investment Series Cooperative. The District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk - For an investment, concentration of credit risk is the risk of loss that may be caused by the District's investment in a single issuer. The District does not have an investment policy for concentration of credit risk. At June 30, 2024 and 2023, the District had no investments in any one issuer (excluding U.S. Treasury securities, money market funds, certificates of deposits, and the external investment pool) that represent 5% or more of the total District investments.

The District is a participant in the Wisconsin Investment Series Cooperative (WISC) funds, which are authorized under Wisconsin Statute 66.0301 and are governed by a commission in accordance with the terms of an intergovernmental cooperation agreement. The WISC is not registered with the SEC as an investment company. The WISC reports to participants on the amortized cost basis. WISC shares are bought and redeemed at \$1 based on the amortized cost of the investments in the pool. Participants in WISC have the right to withdraw their funds in total on one day's notice. The investments in WISC are not subject to the fair value hierarchy disclosures.

#### Note 3: Accounts and Other Receivables

Accounts and other receivables consisted of the following on June 30:

		2024	2023
Intergovernmental	\$	505,829 \$	540,994
Contracted services	Ψ	204,077	171,331
Student receivable		493,233	525,303
Allowance for uncollectible amounts		(95,000)	(88,399)
Totals	\$	1,108,139 \$	1,149,229

### **Notes to Financial Statements**

### **Note 4: Capital Assets**

Capital asset balances and activity were as follows for the years ended June 30:

	Balance 7/1/2023	Increases	Decreases	Balance 6/30/2024
Capital assets not being depreciated:  Land  Construction in progress	\$ 214,500 2,919,394	\$ 0	\$ 0 2,919,394	\$ 214,500
Total capital assets not being depreciated	3,133,894		2,919,394	214,500
Capital assets being depreciated: Site improvements Buildings Building improvements Furniture and equipment	1,698,895 14,699,833 21,483,244 16,738,810	3,686,171 193,759 558,713	75,184	1,698,895 18,386,004 21,677,003 17,222,339
Total capital assets being depreciated	54,620,782	4,438,643	75,184	58,984,241
Less accumulated depreciation for: Site improvements Buildings Building improvements Furniture and equipment	728,692 8,434,575 6,451,406 13,240,437	64,703 294,752 702,344 1,169,167	66,391	793,395 8,729,327 7,153,750 14,343,213
Total accumulated depreciation	28,855,110	2,230,966	66,391	31,019,685
Total capital assets being depreciated, net of accumulated depreciation	25,765,672	2,207,677	8,793	27,964,556
Subscription right of use asset, not being amortized		525,501		525,501
Right of use assets being amortized Subscription ROU asset Lease ROU assets	75,813 142,626			75,813 142,626
Total right of use assets being amortized	218,439			218,439
Accumulated amortization: Subscription ROU asset Lease ROU assets	51,216 43,580	18,038 47,542		69,254 91,122
Total accumulated amortization	94,796	65,580		160,376
Total right of use assets, being amortized, net	123,643	(65,580)		58,063
Net capital assets	29,023,209	\$ 2,667,598	\$ 2,928,187	28,762,620
Less outstanding debt related to capital assets Less lease obligations	(1,219,778) (101,046)			(811,411) (53,984)
Net investment in capital assets	\$ 27,702,385			\$ 27,897,225

## **Notes to Financial Statements**

Note 4: Capital Assets (Continued)

		Balance 7/1/2022	Increases	Decreases	Balance 6/30/2023
Capital assets not being depreciated:					
Land	\$	214,500 \$	0 \$	0	\$ 214,500
Construction in progress	·	1,398,378	1,521,016		2,919,394
Total capital assets not being depreciated		1,612,878	1,521,016		3,133,894
Capital assets being depreciated:					
Site improvements		1,698,895			1,698,895
Buildings		14,699,833			14,699,833
Building improvements		20,831,921	651,323		21,483,244
Furniture and equipment		15,399,657	1,507,237	168,084	16,738,810
Total capital assets being depreciated		52,630,306	2,158,560	168,084	54,620,782
Less accumulated depreciation for:					
Site improvements		662,413	66,279		728,692
Buildings		8,194,255	240,320		8,434,575
Building improvements		5,769,070	682,336		6,451,406
Furniture and equipment		12,311,949	1,093,436	164,948	13,240,437
Total accumulated depreciation		26,937,687	2,082,371	164,948	28,855,110
Total capital assets being depreciated, net of					
accumulated depreciation		25,692,619	76,189	3,136	25,765,672
Right of use assets, being amortized:					
Subscription ROU asset		75,813			75,813
Lease ROU Asset			142,626		142,626
Total right of use assets being amortized		75,813	142,626		218,439
Accumulated amortization					
Subscription ROU asset		15,879	35,337		51,216
Lease ROU Asset		,	43,580		43,580
Total accumulated amortization		15,879	78,917		94,796
Total subscription assets, being amortized, net		59,934	63,709		123,643
Net capital assets	_	27,365,431 \$	1,660,914 \$	3,136	29,023,209
Less outstanding debt related to capital assets Less lease obligations		(1,578,145)			(1,219,778) (101,046)
Net investment in capital assets	\$	25,787,286		;	\$ 27,702,385

### **Notes to Financial Statements**

### **Note 5: Long-Term Obligations**

#### **General Obligation Notes**

The District has several issues of general obligation notes outstanding at June 30, 2024 and 2023, totaling \$800,000 and \$1,200,000, respectively. The issues bear interest at rates ranging from 1.00% to 2.00% and mature in varying amounts with the final payments due in 2026. The notes are secured by the full faith and unlimited taxing power of the District.

Long-term liability activity for the years ended June 30, 2024 and 2023, was as follows:

	Balance 7/1/2023	Additions	Reductions	Balance 6/30/2024	Amounts Due Within One Year
General obligation notes	\$ 1,200,000	\$ 0	\$ 400,000	\$ 800,000	\$ 400,000
Premium on general obligation notes	19,778		8,367	11,411	
Compensated absences	83,120	793,426	545,032	331,514	
Special termination benefits	96,702		27,473	69,229	17,291
Lease obligations	101,046		47,062	53,984	49,717
Totals	\$ 1,500,646	\$ 793,426	\$ 1,027,934	\$ 1,266,138	\$ 467,008

		Balance 7/1/2022		Additions		Reductions		Balance 6/30/2023	-	Amounts Due Within One Year
General obligation notes	\$	1,550,000 \$	5	0	\$	350,000	\$	1,200,000	\$	400,000
Premium on general obligation notes	•	28,145		_	•	8,367	т	19,778	•	,
Compensated absences		81,021		92,895		90,796		83,120		
Special termination benefits		116,334		157		19,789		96,702		17,064
Lease obligations				142,626		41,580		101,046		47,062
Totals	\$	1,775,500 \$	<u> </u>	235,678	\$	510,532	\$	1,500,646	\$	464,126

### **General Obligation Debt**

	Issue	Interest Rates %	Date of Maturity	Balance 6/30/2024	Balance 6/30/2023
General obligation notes	5/2/2016	1.00% - 2.00%	4/1/2026 \$	400,000 \$	600,000
General obligation notes	6/30/2016	1.00% - 2.00%	4/1/2026	400,000	600,000
Total general obligation debt			\$	800,000 \$	1,200,000

#### **Notes to Financial Statements**

### Note 5: Long-Term Obligations (Continued)

#### **General Obligation Debt** (Continued)

Aggregate cash flow requirements for the retirement of long-term principal and interest on general obligation debt as of June 30, 2024, follows.

Year Ended June 30	ı	Principal	Interest	Totals
2025	\$	400,000 \$	16,000 \$	416,000
2026		400,000	8,000	408,000
Totals	\$	800,000 \$	24,000 \$	824,000

#### **Legal Debt Limit**

The District has the power to incur indebtedness for certain purposes specified by Section 67.03(1)(a), Wisconsin Statutes in an aggregate amount, not exceeding 5% of the equalized value of the taxable property within the District, as last determined by the Wisconsin Department of Revenue. The legal debt limit and the margin of indebtedness as of June 30, 2024, are calculated as follows:

Legal debt limit (5% of \$27,048,305,205)	\$ 1,352,415,260
Deduct - Long-term debt applicable to debt margin	(800,000)
Restricted net position available for debt service	4,647,566
Margin of indebtedness	\$ 1,356,262,826

Wisconsin Statutes 67.03(9) provides that the amount of bonded indebtedness for the purpose of purchasing school sites and the construction and equipping of school buildings may not exceed 2% of the equalized valuation of the taxable property, including tax incremental districts, in the District. This limit was \$540,966,104 at June 30, 2024, and the District's outstanding bonded indebtedness (net of resources to pay principal and interest) was \$0.

#### **Notes to Financial Statements**

#### Note 6: Leases

District as Lessee

The terms and expiration dates of the District's leases payable at June 30, 2024, follow:

• Printer and Copier lease with EO Johnson ending 7/31/2025 with monthly payments of \$4,287 and discounted and 5.5% at beginning

Future minimum lease payments as of June 30, 2024, are:

			Leases	
	_	Principal	Interest	Total
2025	\$	49,716	1,728	\$ 51,444
2026		4,268	20	4,288
Totals	\$	53,984 \$	1,748	\$ 55,732

### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS)

**Plan Description** - The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees), and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting** - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided** - Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

#### **Notes to Financial Statements**

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Postretirement Adjustments - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2014	4.7 %	25.0 %
2015	2.9 %	2.0 %
2016	0.5 %	(5.0)%
2017	2.0 %	4.0 %
2018	2.4 %	17.0 %
2019	0.0 %	(10.0)%
2020	1.7 %	21.0 %
2021	5.1 %	13.0 %
2022	7.4 %	15.0 %
2023	1.6 %	(21.0)%

**Contributions** - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executive and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

For the years ended June 30, 2024 and 2023, the WRS recognized \$815,950 and \$793,476, respectively, in contributions from the employer.

#### **Notes to Financial Statements**

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

The District only has employees in the general category which had the following contribution rates as of June 30, 2024 and 2023:

	2024		2023	
	Employee	Employer	Employee	Employer
				_
General (including teachers, executives, and elected officials)	6.90 %	6.90 %	6.80 %	6.80 %

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2024 and 2023, the District reported a liability (asset) of \$941,775 and \$3,578,201, respectively, for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of the calendar year-end that falls within the District's fiscal year and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation one year prior to that date rolled forward to the measurement date. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023 and 2022, the District's proportion was 0.06334219% and 0.06754249%, which was a decrease of 0.00420030% and a decrease of 0.06982449% from its proportion measured in the respective prior year.

For the years ended June 30, 2024 and 2023, the District recognized pension expense of \$662,053 and \$1,818,424.

At June 30, 2024 and 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 2024			2023		
	Deferred Outflows of Resources		Deferred Inflows of Resources	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,797,229	\$	5,029,453 \$	5,698,965	\$	7,487,161
Changes in assumptions	410,492			703,622		
Net differences between projected and actual earnings on pension plan investments	3,281,935			6,078,537		
Changes in proportion and differences between employer contributions and proportionate share of contributions	62,792		1,588	42,770		11,087
Employer contributions subsequent to the measurement date	404,056			382,347		
Totals	\$ 7,956,504	\$	5,031,041 \$	12,906,241	\$	7,498,248

#### **Notes to Financial Statements**

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension (continued) - \$404,056 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30	(Decrease) in Pension Expense
2025	\$ 525,012
2026	550,030
2027	2,073,874
2028	(627,509)

**Actuarial Assumptions** - The total pension liability in the actuarial valuations used for the years ended June 30, 2024 and 2023, was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	2024	
Actuarial Valuation Date Measurement Date of Net Pension	December 31, 2022	December 31, 2021
Liability (Asset)	December 31, 2023	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020	January 1, 2018 - December 31, 2020
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Fair Value	Fair Value
Long-Term Expected Rate of Return	6.8 %	6.8 %
Discount Rate	6.8 %	6.8 %
Salary Increases:		
Inflation	3.0 %	3.0 %
Seniority/Merit	0.1% - 5.6%	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table	2020 WRS Experience Mortality Table
Postretirement Adjustments*	1.7 %	1.7 %

<sup>\*</sup> No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The total pension liability (asset) for December 31, 2023 and 2022, is based upon a roll-forward of the liability calculated from the December 31, 2022 and 2021, actuarial valuations.

#### **Notes to Financial Statements**

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

Actuarial Assumptions (Continued) - <u>Long-term Expected Return on Plan Assets</u>: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following tables:

		December 31, 2023			
	Long-Term				
		Expected	Long-Term		
	Asset	<b>Nominal Rate of</b>	<b>Expected Real</b>		
Asset Allocation Targets and Expected Returns	Allocation %	Return %	Rate of Return%		
Core Fund					
Public equity	40.0 %	7.3 %	4.5 %		
Public fixed income	27.0 %	5.8 %	3.0 %		
Inflation sensitive	19.0 %	4.4 %	1.7 %		
Real estate	8.0 %	5.8 %	3.0 %		
Private equity/debt	18.0 %	9.6 %	6.7 %		
Leverage	(12.0)%	3.7 %	1.0 %		
Total core fund	100.0 %	7.4 %	4.6 %		
Variable Fund					
U.S. equities	70.0 %	6.8 %	4.0 %		
International equities	30.0 %	7.6 %	4.8 %		
Total variable fund	100.0 %	7.3 %	4.5 %		

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.70%.

Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

**Notes to Financial Statements** 

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

Actuarial Assumptions - Long-term Expected Return on Plan Assets: (Continued)

December 31, 2022					
	Long-Term				
		Expected	Long-Term		
	Asset	<b>Nominal Rate of</b>	<b>Expected Real</b>		
Asset Allocation Targets and Expected Returns	Allocation %	Return %	Rate of Return%		
Core Fund					
Global equities	48.0 %	7.6 %	5.0 %		
Fixed income	25.0 %	5.3 %	2.7 %		
Inflation sensitive assets	19.0 %	3.6 %	1.1 %		
Real estate	8.0 %	5.2 %	2.6 %		
Private equity/debt	15.0 %	9.6 %	6.9 %		
Total core fund	115.0 %	7.4 %	4.8 %		
<u>Variable Fund</u>					
U.S. equities	70.0 %	7.2 %	4.6 %		
International equities	30.0 %	8.1 %	5.5 %		
Total variable fund	100.0 %	7.7 %	5.1 %		

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.50%.

Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

Single Discount Rate: A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% (2023) and 6.8% (2022) and a municipal bond rate of 3.77% (2023) and 4.05% (2022) (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023 and 2022, respectively. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Notes to Financial Statements**

#### Note 7: Employee Retirement Plans - Wisconsin Retirement System (WRS) (Continued)

Actuarial Assumptions (Continued) - Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability (asset) calculated using the current discount rate, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	20	2024		2023
	Discount Rate	Net Pension Liability (Asset)	Discount Rate	Net Pension Liability (Asset)
1% decrease to the rate	5.8 % \$	9,102,714	5.8 %	\$ 11,875,932
Current discount rate	6.8 % \$	941,775	6.8 %	\$ 3,578,201
1% increase to the rate	7.8 % \$	(4,768,779)	7.8 %	\$ (2,129,926)

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available online at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

**Payables to the Pension Plan** - At June 30, 2024 and 2023, the District reported a payable of \$62,976 and \$0 for the outstanding amount of employer contributions to the pension plan.

#### Note 8: Other Postemployment Benefits - District OPEB Plan

**Plan Description** - The District administers a single-employer defined benefit healthcare plan. The plan provides medical insurance benefits to eligible retirees and their spouses through the District's group medical insurance plan, which covers both active and retired members. The eligibility requirements are based on the retiree's position, years of service, and age at retirement. No assets are accumulated in an irrevocable trust and therefore there is no standalone report for the plan.

**Benefits Provided** - Employees hired prior to July 1, 2015, are eligible at age 55. The eligibility requirements as of July 1, 2015, are based on the years of service and age at retirement. If eligible, the retiree may receive medical insurance benefits until the earliest of the following three events: the benefit is exhausted, the retiree reaches Medicare eligibility, or death of the retiree. Effective July 1, 2015, the amount of the benefit is determined by applying accumulated sick leave days to a benefit multiplier, based on years of service.

**Employees Covered by the Benefit Terms** - At June 30, 2022, the date of the most recent actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	67
Active employees	137
Total	204

#### **Notes to Financial Statements**

#### Note 8: Other Postemployment Benefits - District OPEB Plan (Continued)

**Total OPEB Liability** - The District's total OPEB liability at June 30, 2024, was \$2,604,179, was measured as of June 30, 2023, and was determined by an update to the actuarial valuation dated June 30, 2022. The District's total OPEB liability at June 30, 2023, was \$2,975,489, was measured as of June 30, 2022, and was determined by an actuarial valuation dated June 30, 2022.

**Actuarial Assumptions** - The total OPEB liability in the June 30, 2023, update to the actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial cost method Entry Age Normal (level percent of salary)
Inflation 2.50 %
Discount Rate 4.13 %
Healthcare cost trend rate 7.00% decreasing to 6.50%, then decreasing by 0.10% per year down to 4.50%, and level thereafter

The total OPEB liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial cost method Entry Age Normal (level percent of salary)
Inflation 2.50 %
Discount Rate 4.00 %

Healthcare cost trend rate

7.00% decreasing to 6.50%, then decreasing by 0.10% per year down to 4.50%, and level thereafter

The 4.13% discount rate used to measure the total OPEB liability was based on the S&P Municipal Bond 20 Year High Grade Index published by the Federal Reserve as of the respective measurement dates. Mortality rates were based upon the 2020 WRS experience tables for active employees and healthy retirees projected with mortality improvements using the fully generational MP-2021 projection scale from a base year of 2010. Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020.

Changes in Total OPEB Liability - OPEB liability activity for the years ended June 30, 2024 and 2023, were as follows:

Balance at July 1, 2023	\$ 2,975,489
Service cost	62,387
Interest	110,517
Differences between expected and actual experience	(45,508)
Changes in assumptions or other input	(11,189)
Benefit payments	(487,517)
Balance at June 30, 2024	 \$ 2,604,179

#### **Notes to Financial Statements**

#### Note 8: Other Postemployment Benefits - District OPEB Plan (Continued)

#### **Changes in Total OPEB Liability** (Continued)

Balance at July 1, 2022	\$ 3,136,166
Service cost	97,999
Interest	66,334
Differences between expected and actual experience	313,765
Changes in assumptions or other input	(164,779)
Benefit payments	(473,996)
Balance at June 30, 2023	\$ 2,975,489

**Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate** - The following represents the District's total OPEB liability calculated using the discount rate, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower and 1-percentage-point higher than the current rate:

	2024	1	202	23
	Total OPEB		Total OPEB	
	Discount Rate	Liability	Discount Rate	Liability
1% decrease to the rate	3.13 % \$	2,691,137	3.00 % \$	3,078,129
Current rate	4.13 % \$	2,604,179	4.00 % \$	2,975,489
1% increase to the rate	5.13 % \$	2,518,951	5.00 % \$	2,875,544

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rate - The following represents the District's total OPEB liability calculated using the current healthcare cost trend rate as well as what the District's total OPEB liability would be if it were calculated using the healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	2024		2023	
	Healthcare Cost Trend Rate	Total OPEB Liability	Healthcare Cost Trend Rate	Total OPEB Liability
	Nute	Liability	Nutc	Liability
1% decrease to the rate	6.0% decreasing to 3.5% \$	2,560,593	6.0% decreasing to 3.5% \$	2,935,128
Current rate	7.0% decreasing to 4.5% \$	2,604,179	7.0% decreasing to 4.5% \$	2,975,489
1% increase to the rate	8.0% decreasing to 5.5% \$	2,643,029	8.0% decreasing to 5.5% \$	3,011,406

#### **Notes to Financial Statements**

#### Note 8: Other Postemployment Benefits - District OPEB Plan (Continued)

**OPEB Expense and Deferred Outflow of Resources** - For the years ended June 30, 2024 and 2023, the District recognized OPEB expense of \$350,359 and \$364,685, respectively. At June 30, 2024 and 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 2024		2023			
	Deferred Outflows of Resources		Deferred Inflows of Resources	Deferred Outflows of Resources		Deferred Inflows of Resources
	Resources		Resources	Resources		Resources
Differences between expected and actual experience	\$ 156,883	\$	34,131	\$ 348,908	\$	0
Changes in assumptions			90,781	40,799		123,584
Employer contributions subsequent to the measurement date	489,410			487,517		
Totals	\$ 646,293	\$	124,912	\$ 877,224	\$	123,584

\$489,410 reported as deferred outflows of resources related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a decrease of the total OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	Increase (Decrease) in OPEB Expense	
2025	\$ 23,072	
2026	23,074	
2027	(14,175)	)

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund

**Plan Description** - The Local Retiree Life Insurance Fund (LRLIF) is a multiple-employer, defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible members.

**OPEB Plan Fiduciary Net Position -** ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided** - The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-age 65 retirees who pay for their coverage.

#### **Notes to Financial Statements**

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund (Continued)

**Contributions** - The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2024 and 2023, are as follows:

Coverage Type	Employer Contribution
50% postretirement coverage	40% of member contribution
25% postretirement coverage	20% of member contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the years ended December 31, 2023 and 2022, are as listed below:

### **Life Insurance Employee Contribution Rates**For the Years Ended December 31, 2023 and 2022

Attained Age	Basic	Supplemental
Under 30	\$ 0.05	\$ 0.05
30-34	0.06	0.06
35-39	0.07	0.07
40-44	0.08	0.08
45-49	0.12	0.12
50-54	0.22	0.22
55-59	0.39	0.39
60-64	0.49	0.49
65-69	0.57	0.57

For the years ended June 30, 2024 and 2023, the LRLIF recognized \$6,173 and \$5,522, respectively, in contributions from the employer.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - At June 30, 2024 and 2023, the District reported a liability of \$1,184,765 and \$1,072,497, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of the calendar year-end that falls within the District's fiscal year and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation one year prior to that date rolled forward to the measurement date. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2023 and 2022, the District's proportion was 0.25752100% and 0.28150800%, which was a decrease of 0.02398700% and an increase of 0.00004000% from its proportion measured in the respective prior year.

For the years ended June 30, 2024 and 2023, the District recognized OPEB expense of \$56,158 and \$90,168.

#### **Notes to Financial Statements**

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued) - At June 30, 2024 and 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		2024		2023				
	D	eferred Outflows of Resources		Deferred Inflows of Resources	D	eferred Outflows of Resources	C	Deferred Inflows of Resources
Differences between expected and actual experience	\$	0	\$	104,855	\$	0	\$	104,962
Net differences between projected and actual earnings on OPEB plan investments		16,006				20,124		
Changes in assumptions		370,605		466,535		385,325		633,067
Changes in proportion and differences between employer contributions and proportionate share of contributions		18,487		144,638		26,333		66,068
Employer contributions subsequent to the measurement date		3,539				2,641		
Totals	\$	408,637	\$	716,028	\$	434,423	\$	804,097

\$3,539 reported as deferred outflows related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	Net Deferr Outflows (Inflows) o Resource	s of
2025	\$ (46,	041)
2026	(24,	589)
2027	(57,7	184)
2028	(91,	570)
2029	(90,7	174)
Thereafter	(1,7	372)

#### **Notes to Financial Statements**

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund (Continued)

**Actuarial Assumptions -** The total OPEB liability in the January 1, 2023 and 2022, actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	2024	2023
Actuarial Valuation Date	January 1, 2023	January 1, 2022
Measurement date of net OPEB liability	December 31, 2023	December 31, 2022
Actuarial cost method	Entry Age Normal	Entry Age Normal
20 year tax-exempt municipal bond yield	3.26 %	3.72 %
Long-term expected rate of return	4.25 %	4.25 %
Discount rate	3.32 %	3.76 %
Salary Increases:		
Inflation	3.00 %	3.00 %
Seniority/Merit	0.1% - 5.6%	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table	2020 WRS Experience Mortality
		Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total OPEB Liability changed from prior year, including the price inflation, mortality and separation rates. The total OPEB liability for December 31, 2023 and 2022, is based upon a roll-forward of the liability calculated from the January 1, 2023 and 2022, actuarial valuation, respectively.

Long-Term Expected Return on Plan Assets: The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carrier's general fund, specifically 10-year A-Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

## Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2023

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
U.S. Intermediate Credit bonds	Bloomberg US Interm Credit	40 %	2.32 %
U.S. Mortgages	Bloomberg US MBS	60 %	2.52 %
Inflation			2.30 %
Long-term expected rate of return			4.25 %

#### **Notes to Financial Statements**

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund (Continued)

Actuarial Assumptions - Long-Term Expected Return on Plan Assets (Continued):

## Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2022

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
U.S. Intermediate Credit bonds	Bloomberg US Interm Credit	50 %	2.45 %
U.S. Mortgages	Bloomberg US MBS	50 %	2.83 %
Inflation			2.30 %
Long-term expected rate of return			4.25 %

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained the same from December 31, 2022 to December 31, 2023 at 2.30%.

Single Discount Rate: A single discount rate of 3.32% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.76% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 3.72% as of December 31, 2022 to 3.26% as of December 31, 2023. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

#### **Notes to Financial Statements**

#### Note 9: Other Postemployment Benefits - Local Retiree Life Insurance Fund (Continued)

Actuarial Assumptions - Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	202	2024		23
	Discount Rate	Net OPEB Liability	Discount Rate	Net OPEB Liability
1% decrease to the rate	2.32 % \$	1,591,897	2.76 % \$	1,462,236
Current discount rate	3.32 % \$	1,184,765	3.76 % \$	1,072,497
1% increase to the rate	4.32 % \$	873,992	4.76 % \$	773,807

#### **Note 10: Special Termination Benefits**

The District has offered additional funding of insurance costs as an incentive to encourage early retirement in prior years.

During the year ended June 30, 2024, 8 employees received benefits under these provisions totaling \$27,473. During the year ended June 30, 2023, 12 employees received benefits under these provisions totaling \$19,789. The value of providing these benefits in the future aggregated \$69,229 and \$96,702 on June 30, 2024 and 2023, respectively.

#### Note 11: Risk Management

#### **Districts Mutual Insurance Company (DMI)**

In July 2004, all 16 WTCS technical colleges created the Districts Mutual Insurance Company (DMI). Districts Mutual Insurance Company is a fully-assessable mutual company authorized under Wisconsin Statute 611 to provide property, casualty and liability insurance, and risk management services to its members. The scope of insurance protection provided by DMI is broad, covering property at \$500,000,000 per occurrence; equipment of \$100,000,000 per occurrence; general liability, auto, and educators legal liability at \$5,000,000 per occurrence; and worker's compensation at the statutorily required limits.

At this time, settled claims have not approached the coverage limits as identified above. The District's exposure in its layer of insurance is limited to \$5,000 to \$100,000 per occurrence depending on the type of coverage and DMI purchases reinsurance for losses in excess of its retained layer of coverage.

DMI operations are governed by a five-member Board of Directors. Member colleges do not exercise any control over the activities of DMI beyond election of the Board of Directors at the annual meeting. The Board has the authority to adopt its own budget, set policy matters, and control the financial affairs of the company.

Each member college was assessed an annual premium that included a capitalization component to establish reserves for the company. Since DMI is fully capitalized, member districts have not been assessed a capitalization amount for fiscal years 2024 and 2023. For the years ended June 30, 2024 and 2023, the District paid premiums of \$151,363 and \$178,341, respectively. Future premiums will be based on relevant rating exposure bases as well as the historical loss experienced by members. DMI's ongoing operational expenses, other than loss adjustment expenses, are apportioned pro rata to each participant based on equity interest in the company.

#### **Notes to Financial Statements**

#### Note 11: Risk Management (Continued)

The audited DMI financial statements can be obtained through Districts Mutual Insurance Co., 212 W. Pinehurst Trail, Dakota Dunes, South Dakota 57049.

#### **Supplemental Insurance**

In July 1997, the WTCS technical colleges formed the WTCS Insurance Trust to jointly purchase commercial insurance to provide coverage for losses from theft of, damages to, or destruction of assets. The trust is organized under Wisconsin Statutes 66.0301 and is governed by a board of trustees consisting of one trustee from each member college. Member entities include all 16 Wisconsin Technical College System districts.

The WTCS Insurance Trust has purchased the following levels of coverage from commercial carriers for its members:

- Foreign Liability \$1,000,000 aggregate general; \$1,000,000 auto per accident; \$1,000,000 employee benefits; includes benefit for accidental death and dismemberment, repatriation, and medical expenses, and \$1,000 deductible for employee benefits.
- Crime \$750,000 coverage for employee dishonesty, forgery, computer fraud, and funds transfer fraud; \$750,000 coverage for theft, robbery, burglary, disappearance and destruction of money and securities; \$25,000 coverage for investigation expenses; \$2,500 deductible for investigation; a \$5,000 deductible for employee dishonesty, forgery, and fraud; and \$100,000 coverage for impersonation fraud with a \$25,000 deductible.

The scope of settled claims has not exceeded the coverage limits in any of the past four fiscal years. There was no significant reduction in the District's insurance coverage in fiscal year 2024.

The Trust financial statements can be obtained through Lakeshore Technical College District, 1290 North Avenue, Cleveland, WI 53015.

#### **Public Risk Entity Pool**

As of January 1, 2018, the District joined the Wisconsin Technical College Employee Benefits Consortium (WTCEBC). WTCEBC is a public entity risk pool that the District participates in to provide health insurance coverage to its employees. The main purpose of WTCEBC is to jointly self-insure certain risks up to an agreed upon retention limit and to obtain excess catastrophic coverage and aggregate stop-loss reinsurance over the selected retention limit. The District pays WTCEBC a monthly premium based on the number of participants and the type of coverage that has been elected. Individual claims below \$100,000 are self-funded by the District. Any individual claim exceeding \$100,000 but less than \$250,000 is shared in a pooled layer among all of the colleges participating in the consortium. Individual claims exceeding \$250,000 and aggregate claims exceeding \$1,000,000 are subject to reinsurance. Each college maintains an individual reserve with WTCEBC. In the event a college were to leave the consortium, their reserve would be used to pay their remaining claims, and the balance would be refunded to the college.

WTCEBC operations are governed by a board of directors. The board of directors is comprised of one representative from each of the member colleges that participate in the consortium. The Consortium uses a third party to administer its operations, including all of the accounting functions.

For the years ended June 30, 2024 and 2023, the District paid premiums of \$4,229,767 and \$4,208,888, respectively.

Audited financial statements for WTCEBC can be obtained by contacting the District.

#### **Notes to Financial Statements**

#### **Note 12: Contingent Liabilities**

From time to time the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and appropriate legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

#### **Note 13: Expense Classification**

Operating expenses by natural classification were as follows for the years ended June 30:

		2024	2023
Salaries and wages	\$	13,737,551 \$	13,132,021
Fringe benefits	Ą	6,020,690	6,927,745
		, ,	, ,
Travel, memberships, and subscriptions		596,922	484,501
Supplies and minor equipment		1,878,738	576,188
Postage, printing, and advertising		252,880	250,959
Repairs and maintenance		309,571	647,704
Contracted services		2,100,421	1,886,347
Insurance		192,868	174,418
Utilities		392,545	539,812
Depreciation and amortization		2,296,546	2,161,289
Other		220,690	198,571
Student aid		959,926	948,346
Total operating expenses	\$	28,959,348 \$	27,927,901

#### **Note 14: Outstanding Contractual Commitments**

The District entered into a contract with Ellucian Company LLC during the year for the implementation of a new Enterprise Resource Planning (ERP) system with an estimated active date of January 1, 2025. The following amount is the estimated remaining payments as of June 30, 2024:

Contractors	Amount Remainin	
Ellucian Company LLC	\$ 6,036,6	505
Total	\$ 6,036,6	505

#### **Note 15: Related Parties**

The College furnishes salaries and benefits for the executive director, office space, and printing and office supplies to Nicolet College Foundation, Inc. The value of these items was \$212,474 and \$126,908 for the years ended June 30, 2024 and 2023, respectively.

## **Required Supplementary Information**

Schedules of the Employer's Proportionate Share of the Net Pension Liability (Asset) and **Employer Contributions - Wisconsin Retirement System** 

Last 10 Years

#### Schedule of the Employer's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System (WRS)

Last 10 Calendar Years

Measurement Date December 31,	District's Proportion of the Net Pension Liability (Asset)	Pro Sha	District's oportionate re of the Net sion Liability (Asset)	District's Covered Payroll	Districts Proportionate Share of the Net Pension Liability (Asset) as a Percentage of it's Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2023	0.06334219 %	\$	941,775	\$ 11,688,046	8.06 %	98.85 %
2022	0.06754249	Ţ	3,578,201	11,548,183	30.98	95.72
2021	0.06982449		(5,627,982)	11,498,563	(48.95)	106.02
2020	0.07304902		(4,560,551)	12,102,296	(37.68)	105.26
2019	0.07585953		(2,446,057)	11,287,761	(21.67)	102.96
2018	0.07951865		2,829,024	11,724,134	24.13	96.45
2017	0.08163889		(2,423,955)	12,030,872	(20.15)	102.93
2016	0.08221758		677,669	11,774,592	5.76	99.12
2015	0.08309205		1,350,230	11,717,259	11.52	98.20
2013	0.08493508		(2,086,238)	11,575,952	(18.02)	102.74
				nployer Contribu ment System (W	_	

## Wisconsin Retirement System (WRS)

Last 10 Fiscal Years

Year Ended June 30,	R Cor	ntractually Required ntributions the Fiscal Period	Rela Cor F	tributions in ation to the ntractually Required ntributions	Contril Defici (Exc	iency	District's Covered Payroll for the Fiscal Year	Contributions as a Percentage of Covered Payroll
2024	\$	815,950	\$	815,950	\$	_	\$ 11,913,155	6.85 %
2023		793,476	·	793,476	•	-	11,947,805	6.64
2022		750,482		750,482		-	11,311,317	6.63
2021		797,100		797,100		-	11,808,893	6.75
2020		752,725		752,725		-	11,315,815	6.65
2019		752,776		752,776		-	11,362,307	6.63
2018		811,765		811,765		-	12,026,357	6.75
2017		789,282		789,282		-	11,776,050	6.70
2016		791,107		791,107		-	11,811,281	6.70
2015		801,128		801,128		-	11,614,296	6.90

Schedules of the Employer's Proportionate Share of the Net Pension Liability (Asset) and Employer Contributions - Wisconsin Retirement System (Continued)

#### Notes to the Schedules:

Changes of benefit terms: There were no changes of benefit terms for any participating employer in WRS.

#### Changes of assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018
   Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012
   Mortality Table to the Wisconsin 2018 Mortality Table.

See Independent Auditor's Report.

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions:

Year Ended June 30, 2024	2023	2022	2021	2020	2019
Valuation Date:	December 31, 2021	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
	Level Percent of Payroll-	Level Percent of Payroll-	Level Percent of	Level Percent of	Level Percent of
	Closed Amortization	Closed Amortization	Payroll-Closed	Payroll-Closed	Payroll-Closed
Amortization Method:	Period	Period	<b>Amortization Period</b>	<b>Amortization Period</b>	<b>Amortization Period</b>
		30 Year closed from	30 Year closed from	30 Year closed from	30 Year closed from
	30 Year closed from date	date of participation in	date of participation	date of participation	date of participation in
Amortization Period:	of participation in WRS	WRS	in WRS	in WRS	WRS
	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed
Asset Valuation Method:	Market (Closed)	Market (Closed)	Market (Closed)	Market (Closed)	Market (Closed)
Net Investment Rate of Return:	5.4%	5.4%	5.4%	5.4%	5.5%
Pre-retirement:	6.8%	7.0%	7.0%	7.0%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Wage Inflation:	3.0%	3.0%	3.0%	3.0%	3.2%
Seniority/Merit:	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%
Post-retirement Benefit Adjustments*:	1.7%	1.9%	1.9%	1.9%	2.1%

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions (continued):

Year Ended June 30, 2024	2023	2022	2021	2020	2019
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2021 valuation pursuant to an experience study of the period 2018-2020.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	condition. Last	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.
Mortality:	2020 WRS Experience Tables. The rates based on the actual WRS experience adjusted for future mortality improvements using the MP-2021 fully generational improvement scale from a base year of 2010.	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	WRS experience adjusted for future mortality	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).

<sup>\*</sup>No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions (continued):

Year Ended June 30, 2024	2018	2017	2016	2015	2014
Valuation Date:	December 31, 2016	December 31, 2015	December 31, 2014	December 31, 2012	December 31, 2011
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
	Level Percent of Payroll-	Level Percent of Payroll-	Level Percent of	Level Percent of	Level Percent of
	Closed Amortization	Closed Amortization	Payroll-Closed	Payroll-Closed	Payroll-Closed
Amortization Method:	Period	Period	Amortization Period	Amortization Period	Amortization Period
		30 Year closed from	30 Year closed from	30 Year closed from	30 Year closed from
	30 year closed from date	·	date of participation	date of participation	date of participation
Amortization Period:	of participation in WRS	WRS	in WRS	in WRS	in WRS
	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed	Five Year Smoothed
Asset Valuation Method:	Market (Closed)	Market (Closed)	Market (Closed)	Market (Closed)	Market (Closed)
Actuarial Assumptions					
Net Investment Rate of Return:	5.5%	5.5%	5.5%	5.5%	5.5%
Weighted based on assumed rate for:					
Pre-retirement:	7.2%	7.2%	7.2%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases					
Wage Inflation:	3.2%	3.2%	3.2%	3.2%	3.2%
Seniority/Merit:	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%
Post-retirement Benefit Adjustments*:	2.1%	2.1%	2.1%	2.1%	2.1%

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions (continued):

Year Ended June 30, 2024	2018	2017	2016	2015	2014
Retirement Age:	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009 - 2011.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009 - 2011.	Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2009 valuation pursuant to an experience study of the period 2006 - 2008.
Mortality:	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	adjusted for future mortality improvements	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	WRS experience projected to 2017 with scale BB to all for future improvements	Wisconsin Projected Experience Table - 2005 for women and 90% of the Wisconsin Projected Experience Table - 2005 for men.

<sup>\*</sup>No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

## Schedule of the Changes in the Employer's Total OPEB Liability and Related Ratios - District OPEB Plan

Last Ten Fiscal Years (When Available) \*

	2024	2023	2022	2021	2020	2019	2018	2017
Measurement date	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018	6/30/2017	6/30/2016
Total OPEB Liability								
Service cost Interest Differences between expected and	\$ 62,387 110,517	\$ 97,999 \$ 66,334	95,843 75,531	\$ 101,442 113,106	\$ 95,225 \$ 138,172	141,545 \$ 155,757	149,919 \$ 147,686	149,919 161,726
actual experience Changes in assumptions or other input Benefit payments	(45,508) (11,189) (487,517)	(164,779)	(688,449)	454,333 163,193 (719,401)	34,903 (729,412)	(183,855) (190,605) (601,195)	(91,872) (747,196)	(812,130)
Net change in total OPEB liability Total OPEB liability at beginning	(371,310) 2,975,489	(160,677) 3,136,166	(517,075) 3,653,241	112,673 3,540,568	(461,112) 4,001,680	(678,353) 4,680,033	(541,463) 5,221,496	(500,485) 5,721,981
Total OPEB liability at end	\$ 2,604,179	\$ 2,975,489 \$	3,136,166	\$ 3,653,241	\$ 3,540,568 \$	4,001,680 \$	4,680,033 \$	5,221,496
District's covered payroll Total OPEB liability as a percentage of covered payroll	\$ 11,219,075 23.21 %	\$ 11,219,075 \$ 26.52 %	27.89 %	\$ 11,243,057 32.49 %		10,947,805 \$ 36.55 %	9,958,317 \$ 47.00 %	9,958,317 52.43 %

#### **Notes to Schedule**

Changes of benefit terms: There were no changes of benefit terms.

Changes of assumptions: In 2024, the discount rate was changed to 4.13% to be reflective of the 20-year AA municipal bond rate.

See Independent Auditor's Report.

<sup>\*</sup> This schedule is intended to present information for the last 10 years. Additional information will be presented as it becomes available.

## Schedules of the Employer's Proportionate Share of the Net OPEB Liability and Employer Contributions - Local Retiree Life Insurance Fund

Last Ten Fiscal Years (When Available) \*

	2024	2023	2022	2021	2020	2019	2018
	2024	2023	2022	2021	2020	2019	2018
Schedule of Employer's Proportionate Share of the Net OPEB Liability							
Measurement date	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017
District's proportion of the net OPEB liability District's proportionate share of the net	0.25752100 %	0.28150800 %	0.28146800 %	0.27411100 %	0.27539300 %	0.31098400 %	0.33259100 %
OPEB liability District's covered payroll during the	\$ 1,184,765 \$	1,072,497	\$ 1,663,580	\$ 1,507,808 \$	1,172,677 \$	802,444 \$	1,000,627
measurement period  Plan fiduciary net position as a percentage	\$ 11,018,000 \$	11,387,000	\$ 11,189,000	\$ 11,080,000 \$	10,670,713 \$	11,205,224 \$	11,644,676
of the total OPEB liability District's proportionate share of the net OPEB liability as a percentage of its covered	33.90 %	38.81 %	29.57 %	31.36 %	37.58 %	48.69 %	44.81 %
payroll	10.75 %	9.42 %	14.87 %	13.61 %	10.82 %	7.40 %	7.15 %
Schedule of Employer Contributions							
Contractually required contributions for the fiscal period Contributions in relation to the	\$ 6,173 \$	5,522	\$ 5,772	\$ 5,557 \$	5,356 \$	5,707 \$	6,331
contractually required contributions	(6,173)	(5,522)	(5,772)	(5,557)	(5,356)	(5,707)	(6,331)
Contribution excess	\$ 0 \$	0	\$ 0	\$ 0 \$	0 \$	0 \$	0
District's covered payroll for the fiscal period Contributions as a percentage of covered	\$ 11,567,398 \$	11,474,294	\$ 10,769,099	\$ 11,285,322 \$	10,729,123 \$	10,847,342 \$	5 11,549,815
payroll	0.05 %	0.05 %	0.05 %	0.05 %	0.05 %	0.05 %	0.05 %

## Schedules of the Employer's Proportionate Share of the Net OPEB Liability and Employer Contributions - Local Retiree Life Insurance Fund

#### **Notes to Schedules**

Changes of benefit terms: There were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions: In addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

See Independent Auditor's Report.

<sup>\*</sup> This schedule is intended to present information for the last 10 years. Additional information will be presented as it becomes available.

## **Supplementary Financial Information**

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund

Year Ended June 30, 2024

	Original Budget	Amended Budget	Actual	Adjustment to Budgetary Basis	Actual on a Budgetary Basis	Variance Positive (Negative)
Revenues:						
Local government	\$ 2,407,331	\$ 2,407,331	\$ 3,043,925	\$ 0.5	3,043,925	\$ 636,594
State revenues	17,969,770	17,969,770	18,041,977		18,041,977	72,207
Federal revenues	2,385	2,385	0		-	(2,385)
Statutory program fees	2,891,222	2,891,222	2,394,667		2,394,667	(496,555)
Material fees	132,235	132,235	130,145		130,145	(2,090)
Other student fees	22,082	22,082	45,659		45,659	23,577
Institutional revenues	545,000	622,000	1,058,240		1,058,240	436,240
Total revenues	23,970,025	24,047,025	24,714,613		24,714,613	667,588
Expenditures:						
Instruction	10,597,680	10,652,680	10,101,989		10,101,989	550,691
Instructional resources	1,225,335	1,262,335	1,245,146		1,245,146	17,189
Student services	2,716,726	2,731,449	2,390,503		2,390,503	340,946
General institutional	7,485,319	8,184,155	7,197,932		7,197,932	986,223
Physical plant	1,944,965	1,944,965	1,904,426		1,904,426	40,539
Total expenditures	23,970,025	24,775,584	22,839,996		22,839,996	1,935,588
Excess of revenues over expenditures Fund balance - Beginning of year	16,250,340	(728,559) 16,250,340	1,874,617 16,250,340		1,874,617 16,250,340	2,603,176
Fund balance - End of year	\$ 16,250,340	\$16,250,340	\$18,124,957	\$ 0 \$	18,124,957	\$ 2,603,176
Fund balance: Reserved:						
Prepaid items			\$ 267,760			
Noncurrent assets			12,245			
Postemployment benefits			7,344,982			
Unreserved - Designated:			•			
State aid fluctuations			155,000			
Subsequent year			4,045,353			
Operations	_		6,299,617	ı		
Total fund balance	_		\$18,124,957			

See Independent Auditor's Report.

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Special Revenue Aidable Fund

Year Ended June 30, 2024

	Origi Budg		Amended Budget		Actual	justmen to udgetary Basis	Α	ctual on a Budgetary Basis	P	ariance ositive egative)
Revenues:										
Local government	\$ 611	,372	\$ 611,372	\$	204,622	\$ 0	\$	204,622	\$	(406,750)
State revenues	519	,364	1,100,370	1	1,085,313			1,085,313		(15,057)
Federal revenues	420	,487	420,487		701,740			701,740		281,253
Institutional revenues	260	,000	180,000		427,588			427,588		247,588
Total revenues	1,811	,223	2,312,229	2	2,419,263			2,419,263		107,034
Expenditures:										
Instruction	1,199	,967	1,456,480	1	1,578,502			1,578,502		(122,022)
Instructional resources	259	,789	324,529		274,031			274,031		50,498
Student Services	329	,770	589,523		546,345			546,345		43,178
General institutional	21	,697	21,697		20,385			20,385		1,312
Total expenditures	1,811	,223	2,392,229	2	2,419,263			2,419,263		(27,034)
Excess of revenues over expenditures			(80,000)							80,000
Fund balance - Beginning of year	675	,000	675,000		675,000			675,000		
Fund balance - End of year	\$ 675	,000	\$ 675,000	\$	675,000	\$ 0	\$	675,000	\$	0
Fund balance - Reserved for grants and contracts				\$	675,000					

See Independent Auditor's Report.

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Special Revenue Non-Aidable Fund

Year Ended June 30, 2024

		Original Budget	,	Amended Budget		Actual		ljustment to udgetary Basis	ļ	Actual on a Budgetary Basis	F	/ariance Positive Jegative)
Revenues:												
Local government	Ś	27,361	ς	27,361	ς	17,830	\$	0	\$	17,830	\$	(9,531)
Other student fees	Ţ	100,000	7	100,000	7	101,089	7	Ü	Y	101,089	Y	1,089
Federal revenues		2,126,194		2,126,194		1,579,178				1,579,178		(547,016)
		, -, -		, -, -		,, -				,, -		(= , = = ,
Total revenues		2,253,555		2,253,555		1,698,097				1,698,097		(555,458)
Expenditures - Student services		2,364,551		2,364,551		1,771,632				1,771,632		592,919
Deficiency of revenues over expenditures		(110,996)		(110,996)		(73,535)				(73,535)		37,461
Fund balance - Beginning of year		204,883		204,883		204,883				204,883		
Fund balance at end of year	\$	93,887	\$	93,887	\$	131,348	\$	0	\$	131,348	\$	37,461
Fund balance - Reserved for student activities	:				\$	131,348						

See Independent Auditor's Report.

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Capital Projects Fund

Year Ended June 30, 2024

	Original Budget			Amended Budget		Actual		Adjustment to Budgetary Basis		Actual on a Budgetary Basis		Variance Positive (Negative)	
Revenues:													
State revenues	\$	250,680	Ś	153,702	Ś	0	\$	0	\$	0	\$	(153,702)	
Institutional revenues		50	_	50	Т	295,973	т		Τ	295,973	Υ	295,923	
Total revenues		250,730		153,752		295,973				295,973		142,221	
Expenditures:													
Instruction		470,920		373,942		385,926				385,926		(11,984)	
Instructional resources		72,922		72,922		67,484				67,484		5,438	
General institutional		995,935		2,995,935		378,933				378,933		2,617,002	
Physical plant		1,774,444		1,774,444		1,373,511				1,373,511		400,933	
Auxiliary services		20,000		20,000		16,900				16,900		3,100	
Total expenditures		3,334,221		5,237,243		2,222,754				2,222,754		3,014,489	
Deficiency of revenues over expenditures	(	3,083,491)		(5,083,491)		(1,926,781)				(1,926,781)		3,156,710	
Fund balance - Beginning of year		8,390,581		8,390,581		8,390,581				8,390,581			
Fund balance - End of year	\$	5,307,090	\$	3,307,090	\$	6,463,800	\$	0	\$	6,463,800	\$	3,156,710	
Fund balance - Reserved for capital projects	=			:	\$	6,463,800	:						

See Independent Auditor's Report.

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Debt Service Fund

Year Ended June 30, 2024

	Original Budget	Amended Budget	Actual	Adjustment to Budgetary Basis	Actual on a Budgetary Basis	Variance Positive (Negative)	
Revenues:							
Local government Institutional revenues	\$ 424,000	\$ 424,000 \$	424,000 225,967	\$ 0	\$ 424,000 225,967	\$ 0 225,967	
Total revenues	424,000	424,000	649,967		649,967	225,967	
Expenditures - Physical plant	424,000	424,000	424,000		424,000		
Excess of revenues over expenditures Fund balance - Beginning of year	4,425,599	4,425,599	225,967 4,425,599		225,967 4,425,599	225,967	
Fund balance - End of year	\$ 4,425,599			\$ 0	\$ 4,651,566	\$ 225,967	
Fund balance - Reserved for debt service	_	\$	4,651,566				

See Independent Auditor's Report.

Schedule of Revenues, Expenses, and Changes in Net Position - Budget and Actual (Non-GAAP Budgetary Basis) - Enterprise Fund

Year Ended June 30, 2024

		Original Budget	ļ	Amended Budget	Actual	Adjustment Budgetary Basis		Actual on a Budgetary Basis	F	ariance Positive Jegative)
Operating revenues:										
Local government	\$	56,552	\$	56,552	\$ 57,953	\$ 0	Ş	57,953	\$	1,401
Institutional revenues		312,111		312,111	303,282			303,282		(8,829)
Total operating revenues		368,663		368,663	361,235			361,235		(7,428)
Operating expenses - Auxiliary services		368,663		368,663	361,235			361,235		7,428
Change in net position										
Net position - Beginning of year		705,145		705,145	705,145			705,145		
Net position - End of year	\$	705,145	\$	705,145	\$ 705,145	\$ 0	ç	705,145	\$	0
Net position - Unrestricted	_				\$ 705,145					

See Independent Auditor's Report.

#### **Notes to Budgetary Comparison Schedules**

#### **Note 1: Budgetary Accounting**

The District uses a fund structure for budgetary accounting as compared to the entity-wide presentation of the financial statements. Annual budgets are adopted for all funds in accordance with the requirements of the Wisconsin Technical College System Board. The District follows the procedures listed below in adopting its annual budget:

- Property taxes are levied by the various taxing municipalities located primarily in Oneida, Vilas,
  Lincoln, Forest, Iron, and Langlade Counties. The District records as revenues its share of the local tax
  when levied, since the District's share becomes available during its fiscal year to finance its
  operations.
- Public hearings are conducted on the proposed budget.
- Prior to July 1, the budget is legally enacted through approval by the Board.
- Budget amendments during the year are legally authorized. Budget transfers (between funds and
  functional areas within funds) and changes in budgeted revenues and expenditures (appropriations)
  require approval by a vote of two-thirds of the entire membership of the Board and require
  publishing a Class I public notice in the District's official newspaper within 10 days according to
  Wisconsin Statutes.
- Management exercises control over budgeted expenditures by fund and function (i.e., instruction, instructional resources, etc.) as presented in the required supplementary information. Expenditures may not exceed funds available or appropriated, unless authorized by a resolution adopted by a vote of two-thirds of the Board. Unused appropriations lapse at the end of each fiscal year.
- Formal budgetary integration is employed as a planning device for all funds. The annual operating budget is prepared primarily on the same basis as fund financial statements prior to the adoption of GASB Statement No. 34, except encumbrances are also included in the adopted budget. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of the formal budgetary process.

**Notes to Budgetary Comparison Schedules** 

# Note 2: Explanation of Differences Between Revenues, Expenditures, and Other Financing Sources (Uses) for Budgetary Funds on a Budgetary Basis and the Statement of Revenues and Expenses on a GAAP Basis

#### **Revenues**

Actual amounts (budgetary basis) "revenues" from the budgetary comparison schedules:		
General Fund	\$	24,714,613
Special Revenue Aidable Fund		2,419,263
Special Revenue Non-Aidable Fund		1,698,097
Capital Projects Fund		295,973
Debt Service Fund		649,967
Enterprise Fund		361,235
		30,139,148
Adjustments:		00,200,2
Scholarship allowances are included in expenditures for budgetary purposes but offset		
revenues for GAAP reporting		(615,120)
٠		, , ,
Proceeds from the sale of capital assets are included in revenues for budgetary purposes		
but are offset by the remaining net book value for GAAP reporting		(8,793)
Summer tuition recognized on the cash basis is adjusted to the accrual basis for GAAP		
reporting		13,628
Reconciled revenues	\$	29,528,863
Neconclied revenues	<u>ې</u>	29,320,803
Revenues per Statement of Revenues and Expenses on a GAAP basis:		
Operating revenues	\$	6,387,009
Property taxes	7	3,748,329
State operating appropriations		18,041,977
CARES Act funding		1,137
Gain on disposal of assets		25,457
Investment income		1,324,954
Total	\$	29,528,863

**Notes to Budgetary Comparison Schedules** 

Note 2: Explanation of Differences Between Revenues, Expenditures, and Other Financing Sources (Uses) for Budgetary Funds on a Budgetary Basis and the Statement of Revenues and Expenses on a GAAP Basis (Continued)

#### **Expenditures**

Actual amounts (budgetary basis) "expenditures" from the		
budgetary comparison schedules:	_	22 020 000
General Fund	\$	22,839,996
Special Revenue Aidable Fund		2,419,263
Special Revenue Non-Aidable Fund		1,771,632
Capital Projects Fund		2,222,754
Debt Service Fund		424,000
Enterprise Fund		361,235
		30,038,880
Adjustments:		30,036,880
Scholarship allowances are included in expenditures for		
budgetary purposes but offset revenues for GAAP reporting		(615,120)
Cash basis expenditures adjusted to accrual basis for GAAP reporting:		(013,120)
· · · · · · · · · · · · · · · · · · ·		22.000
Summer school instructional wages		22,999
Amortization of bond premium		(8,367)
Interest expense		(2,000)
Special termination benefits		(27,474)
Postemployment benefits		(139,051)
Net WRS and LRLIF changes		(103,910)
The acquisition of capital assets is reported as an expenditures for budgetary purposes		(2,044,751)
Repayment of principal on long-term debt is a budgetary expenditure		(447,062)
Student activity funds activity recorded for GAAP purposes		8,031
Depreciation and amortization recorded for GAAP purposes		2,295,190
Expenditures on a GAAP basis	\$	28,977,365
Expenses per the Statement of Revenues and Expenses on a GAAP basis:		
Operating expenses	\$	28,959,348
Interest expense		18,017
Total	\$	28,977,365

Other financing sources and uses such as operating transfers in (out) and proceeds from issuance of long-term debt are not recognized as revenues or expenses for GAAP reporting.

# **Schedule of Expenditures of Federal Awards**

Year Ended June 30, 2024

Administering Agency Pass-Through Agency Award Description	Federal AL Number	Pass-Through Agency Number	Grant Period	Program or Award Amount	Grantor Expenditures	Local Share
U.S. Department of Education						
Direct Programs						
Student Financial Aid Cluster			= / . / /	4		
Federal Supplemental Education Opportunity Grants	84.007	P007A234526	7/1/23-6/30/24	\$ 71,472	\$ 71,472 \$	0
Federal Direct Loan Program						
Federal Direct Student Loans	84.268	P268K232669	7/1/22-6/30/23	96,683	42,724	
Federal Direct Student Loans	84.268	P268K242669	7/1/23-6/30/24	530,443	756,019	
Total AL 84.268					798,743	
Fordered Milande Chardes Dungarans						
Federal Work Study Program Federal Work Study Program	84.033	P033A234526	7/1/23-6/30/24	59,343	59,343	19,781
- Castal Holk Study (Togram	04.000	1 3337234320	. / 1/23 0/30/24	33,343	33,343	15,731
Federal Pell Grant Program						
Federal Pell Grant Program	84.063	P063P222669	7/1/22-6/30/23	1,274,175	1,529	
Federal Pell Grant Program	84.063	P063P232669	7/1/23-6/30/24	1,447,770	1,445,697	
Total AL 84.063					1,447,226	
Total Student Financial Assistance Cluster					2,376,784	19,781
Pass-Through Programs						
Wisconsin Technical College System						
Adult Education - Basic Grants to States	84.002	16-050-143-124	7/1/23-6/30/24	82,910	82,910	85,945
Vocational Education - Basic Grants	04.040	16 064 150 224	7/1/22 6/20/24	24.607	20.200	
Equity and Inclusion Achieving Student Success	84.048 84.048	16-964-150-224 16-019-150-234	7/1/23-6/30/24 7/1/23-6/30/24	21,697 99,266	20,386 87,918	115,834
Nontraditional Occupations	84.048	16-023-150-264	7/1/23-6/30/24	6,247	6,247	113,034
Strengthening Programs	84.048	16-106-150-254	7/1/23-6/30/24	24,989	24,082	
Career Prep	84.048	16-997-150-214	7/1/23-6/30/24	35,605	29,633	
Total AL 84.048					168,266	115,834
					•	-
Educational Stabilization Fund						
COVID-19 CARES ACT - Higher Education Emergency Relief Fund - Institutional Portion	84.425F	P425F200559	7/1/22 6/20/24	2,286,542	1,137	
- IIISTICUTIONAL POLITON	64.4Z3F	P423F200339	7/1/23-6/30/24	2,260,342	1,137	
Total U.S. Department of Education					2,629,097	221,560
U.S. Department of Homeland Security						
Pass-Through Programs						
Wisconsin Technical College System						
FY22 FEMA Assistance to Firefighters Grant - COVID-19 Supplemental	97.044	16-503-153-114	8/1/23-8/15/24	40,722	79,541	6,027
опристения.	37.0	10 303 133 114	5, 2, 25 5, 15, 24	70,722	75,541	0,027
Small Business Administration						
Community Navigator Pilot Program	59.077	SBAHQ22CNP0024	7/1/23-6/30/24	1,000,000	371,023	
TOTAL FEDERAL AWARDS					\$ 3,079,661 \$	227,587

See Independent Auditor's Report.

See accompanying notes to schedules of expenditures of federal and state awards.

# **Schedule of Expenditures of State Awards**

Year Ended June 30, 2024

Administering Agency Pass-Through Agency Award Description	State I.D. Number	Pass-Through Agency Number	Grant Period	Program or Award Amount	Grantor Expenditures	Local Share
•			0.0	7111010711100111		2000.0.0.0
Wisconsin Higher Education Aids Board						
Direct Programs			-1.11			
Wisconsin Higher Education Grants	235.102	N/A	7/1/23-6/30/24	\$ 340,172		\$ (
Remission of Fees for Veterans and Dependents	235.105	N/A	7/1/23-6/30/24	9,172	9,172	
Minority Undergraduate Retention Grant	235.107	N/A	7/1/23-6/30/24	1,010	1,010	
Academic Excellence Scholarship	235.109	N/A	7/1/23-6/30/24	1,125	1,125	
Talent Incentive Program	235.114	N/A N/A	7/1/23-6/30/24	13,025 9,000	13,025 9,000	
Nursing Student Loan Technical Excellence Scholarship	235.117 235.119	N/A N/A	7/1/23-6/30/24 7/1/23-6/30/24	3,938	3,938	
Indian Student Assistance Grants	235.119	N/A N/A	7/1/23-6/30/24	3,938 9,899	3,938 9,899	
Total Wisconsin Higher Education Aids Board		•	, , , , ,	, , , , , , , , , , , , , , , , , , ,	387,341	
Wisconsin Technical College System					557,612	
Direct Programs						
Student Emergency Fund	292.104	16-993-104-114	7/1/23-6/30/24	27,507	28,869	
state Aids for Wisconsin Technical College System						
General State Aids	292.105	N/A	7/1/23-6/30/24		562,800	
Performance Based Aid	292.105	N/A	7/1/23-6/30/24		1,111,763	
General State Aid Adjustment - Prior Year	292.105	N/A	7/1/23-6/30/24		(24,117)	
Total 292.105					1,650,446	
Norkforce Advancement Training Grant Program						
Direct Programs						
Heavy Equipment Operator	292.124	16-447-155-234	7/1/23-6/30/24	7,880	7,880	
Completion	292.124	16-016-124-164	7/1/23-6/30/24	57,600	56,312	18,77
Kikkoman Foundation Grant - Nicoelt	292.124	16-316-132-124	9/1/23-2/28/25	30,000	20,203	
Professional Growth	292.124	16-304-124-154	7/1/23-6/30/24	46,767	42,426	21,21
Core Industry	292.124	16-543-124-134	7/1/23-6/30/24		178,054	
Leadership Enrollment	292.124	16-914-124-193	7/1/22-9/30/23	200,000	53,780	
Leadership Enrollment	292.124	16-914-124-194	7/1/23-6/30/24	200,000	165,597	
Core Industry - Industrial	292.124	16-462-124-134	7/1/23-6/30/25	226,291	174,969	
WIDS State Consortium	292.124	16-929-124-184	10/15/23-10/14/24	234,800	246,540	
Nicolet Program to Program Articulation	292.124	16-919-124-183	7/1/22-6/30/24	150,000	77,641	
Leadership - AAC&U	292.124	16-890-124-184	1/1/24-6/30/24	5,000	5,000	
Open Educational Grant	292.124	16-921-124-324	7/1/23-6/30/25	53,000	2,500	
otal 292.124					1,030,902	39,984
Fire Certification Training	292.136	N/A	7/1/23-6/30/24			
Fire Fighter Training 2%	292.137	N/A	7/1/23-6/30/24	19,582	19,582	
Property Tax Relief Aid	292.162	N/A	7/1/23-6/30/24	16,347,185	16,347,185	
otal Wisconsin Technical College System					19,076,984	39,984
Wisconsin Department of Transportation Direct Programs						
Motorcycle Training Grant	20.395(4)(aq)	N/A	7/1/23-6/30/24	29,926	20,078	6,064
TOTAL STATE AWARDS					\$ 19,484,403	\$ 46,048

See Independent Auditor's Report.

See accompanying notes to schedules of expenditures of federal and state awards.

# Notes to Schedules of Expenditures of Federal and State Awards

#### Note 1: Basis of Presentation

The accompanying schedules of expenditures of federal and state awards (the "Schedules") include the federal and state award activity of the District under programs of the federal and state government for the year ended June 30, 2024. The information in these Schedules is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and *State Single Audit Guidelines*, issued by the Wisconsin Department of Administration. Because the Schedules present only a selected portion of the operations of the District, it is not intended to, and does not, present the financial position, changes in net position, or cash flows of Nicolet Area Technical College District.

Expenditures reported on the Schedules are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or limited as to reimbursement. Negative amounts shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

# **Note 2: Summary of Significant Accounting Policies**

The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

# **Note 3: Subrecipient Awards**

The District does not have subrecipients of its federal or state awards.

State revenues per schedule of expenditures of state awards

# Notes to Schedules of Expenditures of Federal and State Awards

Note 4: Reconciliation		
Federal:		
Revenues per statement of revenues, expenses, and changes in net position:		
Operating revenues - Federal grants	\$	2,279,781
Nonoperating revenues - CARES Act funding		1,137
		2,280,918
Adjustments:		
Federal Direct Loan Program (AL #84.268)		798,743
Federal revenues per schedule of expenditures of federal awards	\$	3,079,661
	`	
State:		
Revenues per statement of revenues, expenses, and changes in net position:		
Operating revenues - State grants	\$	1,085,313
Nonoperating revenues - State operating appropriations		18,041,977
		19,127,290
Adjustments:		
Tuition payments for:		
Wisconsin Higher Education Grants (State ID# 235.102)		340,172
Indian Student Assistance Grants (State ID# 235.132)		9,899
Academic Excellence Scholarship (State ID# 235.109)		1,125
Minority Undergraduate Retention Grant (State ID# 235.107)		1,010
Talent Incentive Program (State ID# 235.114)		13,025
Nursing Student Loan (State ID# 235.117)		9,000
Technical Excellence Scholarship (State ID# 235.119)		3,938
Remission of Fees for Veterans & Dependents (State ID# 235.105)		9,172
Firefighter Training 2% (State ID# 292.137)		19,582
Wisconsin Economic Development Corporation		(5,464)
Personal Property Aid		(16,768)
Payments in Lieu of Taxes		(23,856)
Aid in Lieu Computer Taxes		(3,722)

19,484,403

# **Other Reports**



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

District Board Nicolet Area Technical College District Rhinelander, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities of Nicolet Area Technical College District, as of and for the year ended June 30, 2024 and the related notes to the financial statements, which collectively comprise the Nicolet Area Technical College District's basic financial statements, and have issued our report thereon dated December 31, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Nicolet Area Technical College District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Nicolet Area Technical College District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Nicolet Area Technical College District's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified a deficiency in internal control that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies in internal control, such that there is reasonable possibility that a material misstatement of the Nicolet Area Technical College District's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as as item 2024-001 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2024-002, 2024-003, and 2024-004 to be significant deficiencies.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Nicolet Area Technical College District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Nicolet Area Technical College District's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on the Nicolet Area Technical College District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Nicolet Area Technical College District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Nicolet Area Technical College District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

Eau Claire, Wisconsin December 31, 2024

Wippei LLP



# Independent Auditor's Report on Compliance for Each Major Federal and State Program and on Internal Control Over Compliance Required by the Uniform Guidance and the State Single Audit Guidelines

District Board Nicolet Area Technical College District Rhinelander, Wisconsin

#### Report on Compliance for Each Major Federal and State Program

#### Opinion on Each Major Federal and State Program

We have audited Nicolet Area Technical College District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the *State Single Audit Guidelines* that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2024. Nicolet Area Technical College District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Nicolet Area Technical College District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each major federal and state program for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*, issued by the Wisconsin Department of Administration. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Nicolet Area Technical College District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Nicolet Area Technical College District's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Nicolet Area Technical College District's federaland state programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Nicolet Area Technical College District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the *State Single Audit Guidelines*, issued by the Wisconsin Department of Administration and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Nicolet Area Technical College District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, State Single Audit Guidelines and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding Nicolet Area Technical College District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of Nicolet Area Technical College District's internal control over compliance
  relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to
  test and report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of Nicolet Area Technical College District's
  internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federaland state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over-compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Wipfli LLP

Eau Claire, Wisconsin December 31, 2024

Wippei LLP

# **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

# **Section I - Summary of Auditor's Results**

#### **Financial Statements**

Type of auditor's report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? Yes Significant deficiency(ies) identified? Yes Noncompliance material to financial statements noted? No **Federal Awards** Internal control over major programs: Material weakness(es) identified? No Significant deficiency(ies) identified? No Type of auditor's report issued on compliance for major Unmodified programs: Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance [2CFR 200.516(a)]? No

Identification of major federal programs:

<u>AL Number</u>	Name of Federal Program or Cluster		
	Student Financial Assistance Cluster:		
	Federal Supplemental Education Opportunity		
84.007	Grants		
84.268	Federal Direct Loan Program		
84.033	Federal Work Study Program		
84.063	Federal Pell Grant Program		
Dollar threshold used to distinguish between Type A and Type B programs	\$750,000		
Auditee qualified as low-risk auditee?	No		

# **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

# Section I - Summary of Auditor's Results (Continued)

#### **State Awards**

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency (ies) identified?

No

Type of auditor's report issued on compliance for major

programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with *State Single Audit Guidelines*?

No

Identification of major state programs:

**State ID Number** 

**Name of State Program** 

292.162 Property Tax Relief Aid

Dollar threshold used to distinguish between Type A and Type B programs

\$584,532

Auditee qualified as low-risk auditee?

No

## **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

# **Section II - Financial Statement Findings**

2024-001: Material Adjustments

Criteria - The identification by the auditor of a material misstatement of the financial statements under audit in circumstances that indicate that the misstatement would not have been detected by the entities internal control is regarded as a material weakness in internal controls.

Condition - During the audit, Wipfli LLP proposed a number of material adjusting journal entries for several Statement of Net Position items.

Cause - The District does not have policies and procedures in place to ensure that all transactions are properly recorded on the general ledger prior to the audit.

Effect - The financial records as originally presented for audit were materially misstated

Recommendation - We recommend individuals in the accounting function implement policies and procedures to provide sufficient internal control over recording journal entries.

Management's Response -In an effort led by the Vice President of Finance & College Operations, the College will develop policies and procedures which all individuals performing accounting functions will follow toward providing sufficient internal controls over recording journal entries. Proficiency is expected to increase as the Business Office moves towards full ERP implementation. Continued contracted services with Northland CPAs will provide continuity in the finance department including processing of accounts payable, account reconciliations, staff training, and assistance with processes and procedures.

2024-002: Reconciliations

Criteria - Reconciliations of significant accounts should be performed regularly and reviewed by a supervisor to ensure all activity for a period is captured.

Condition - Reconciliations were not performed in a timely manner and were incomplete during the fiscal year for significant accounts.

Cause - Limited staff available and limited experience combined with an IT system that does not readily produce activity reports.

Effect - Significant financial statement accounts were materially misstated as presented for audit.

Recommendation - We recommend individuals within the accounting function implement policies and procedures to provide sufficient internal control over reconciliations and that technology to simplify the process be sought.

## **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

# Section II - Financial Statement Findings (Continued)

Management's Response - In an effort led by the Vice President of Finance & College Operations, the College will develop policies and procedures which all individuals performing accounting functions will follow toward providing sufficient internal controls over recording journal entries. Proficiency is expected to increase as the Business Office moves towards full ERP implementation. Continued contracted services with Northland CPAs will provide continuity in the finance department including processing of accounts payable, account reconciliations, staff training, and assistance with processes and procedures.

2024-003: Financial Accounting and Reporting

Criteria - The District is responsible for reporting financial data reliably in accordance with accounting principles generally accepted in the United States (GAAP).

Condition - As part of our professional services for the year ended June 30, 2024, we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause - The District does not expect, nor does it require, its financial staff to have the ability to prepare GAAP financial statements.

Effect - As a result of not having an individual trained in the preparation of GAAP basis financial statements, the completeness of the financial statement disclosures and the accuracy of the financial statement presentations is negatively impacted as outside auditors do not have the same comprehensive understanding of the District as its own management.

Recommendation - We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management's Response - Nicolet College, as a taxpayer funded organization, selected to use an independent third party for auditing and financial statements. This practice will continue to be evaluated to gauge Nicolet College's capacity and desire to draft financial reports internally.

2024-004: Segregation of Duties

Criteria - No one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition - Incompatible functions are currently being performed by the same individual.

# **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

# Section II - Financial Statement Findings (Continued)

Cause - Limited staff available and inadequate compensating controls.

Effect - Decreased likelihood that unauthorized, false, or incorrectly coded transactions will be prevented, or detected and corrected, in a timely fashion, which may result in misstated financial statements.

Recommendation - We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management's Response - In an effort led by the Vice President of Finance & College Operations, the College will develop policies and procedures which all individuals performing accounting functions will follow toward providing sufficient internal controls over recording journal entries. Proficiency is expected to increase as the Business Office moves towards full ERP implementation. Continued contracted services with Northland CPAs will provide continuity in the finance department including processing of accounts payable, account reconciliations, staff training, and assistance with processes and procedures.

# **Section III - Federal and State Awards Findings and Questioned Costs**

None

## **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

#### **Section IV - Other Issues**

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?

No

Does the audit report show audit issues (i.e. material non-compliance, non-material non-compliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenues or excess reserves) related to grants/contracts with funding agencies that require audits to be in accordance with State of Wisconsin Single Audit Guidelines:

Wisconsin Technical College System Wisconsin Higher Education Aids Board Wisconsin Department of Transportation No

No

No

Was a Management Letter or other document conveying audit comments issued as a result of this audit?

Yes

Name and signature of partner

Rob Ganschow, CPA, CFE

December 31,

2024

Date of report

# **Schedule of Prior Audit Findings**

Year Ended June 30, 2024

## **Financial Statement Findings**

2023-001: Material Adjustments - See finding 2024-001

2023-002: Reconciliations - See finding 2024-002

2023-003: Financial Accounting and Reporting - See finding 2024-003

2023-004: Segregation of Duties - See finding 2024-004

# **Federal and State Awards Findings and Questioned Costs**

None